# POWER SHIFTS? CHINA'S GROWING INFLUENCE IN THE GULF



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# POWER SHIFTS? CHINA'S GROWING INFLUENCE IN THE GULF

### **Key Trends and Regional Debates in 2023**

Edited by

### ENRICO FARDELLA and ANDREA GHISELLI

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# EXECUTIVE SUMMARY

The ongoing development of Sino-Gulf relations, driven by China's deepening ties with the states of the Gulf Cooperation Council (GCC), represents a significant shift in the Middle East's geopolitical landscape. This evolving relationship reflects broader global power realignments and signals a departure from traditional alliance patterns in the region. Through strategic partnerships, economic engagement, and diplomatic initiatives, particularly the Belt and Road Initiative (BRI), China has emerged as a pivotal actor in the Middle East, offering GCC states new avenues for economic diversification and strategic autonomy.

China's role in facilitating the Saudi-Iranian rapprochement is a emblematic of its growing influence, with it presenting itself as a neutral and constructive force capable of fostering regional stability. However, this diplomatic approach came under scrutiny in the aftermath of the Hamas-led attack on Israel on October 7, with its limitations having become more evident. Media narratives from Iran, Iraq, Israel, Saudi Arabia, the United Arab Emirates (UAE), and China provide a nuanced understanding of these dynamics, revealing the complexities of Sino-Gulf relations and their implications for both regional and global politics.

Iranian perspectives were marked by anxiety over Tehran's growing strategic dependence on China amidst Western sanctions, coupled with concerns over being marginalized as Beijing strengthens ties across the Gulf. Despite valuing the economic lifeline provided by China, Iran remains cautious, reflecting its precarious position in regional and global politics.

Iraqi narratives focused on the opportunities for economic development provided by the "oil-for-reconstruction" agreement with China, as growing frustration mounted over the perceived limits of this partnership. The discussions suggest a desire for a more empowering relationship that transcends immediate economic benefits and that contributes to Iraq's long-term stability and development.

Israeli media initially viewed engagement with China pragmatically, attempting to safeguard economic and technological cooperation despite American pressure. However, Beijing's perceived pro-Palestine neutrality following the Hamas-led surprise attack led to a narrative shift, as the Israeli press discussed security concerns and the limits of economic engagement without aligned security interests.

In Saudi Arabia and the UAE, the strategic pivot toward China was celebrated for offering economic diversification

and greater foreign policy autonomy. The Saudi-Iranian rapprochement facilitated by China was seen as a diplomatic victory, signaling a shift toward a more balanced and multipolar regional order. Despite recognizing China's diplomatic limits, both countries seem content with its current actions, as they lay a solid foundation for the further development of relations. China's media narrative, emphasizing peace, cooperation, and mutual economic benefits, portrayed Chinese engagement as a benign alternative to the interventionist approaches of the West. Beijing's role in the Saudi-Iranian rapprochement and its response to the Hamas-led attack highlighted its ambition as a global player, yet the Chinese press also acknowledged the challenges and limits of China's diplomatic endeavors.

The Sino-Gulf relationship, characterized by cautious optimism and strategic hedging, reflects the transition toward a multipolar world order, wherein regional states are able navigate new dynamics in international relations. These relationships, while offering economic opportunities and strategic diversification, also reveal tensions and challenges, including security concerns and geopolitical rivalries.

The evolving dynamics demand nuanced diplomacy and strategic foresight, as Gulf states and China balance economic interests with geopolitical realities. A comprehensive understanding of these interactions, informed by diverse media narratives, is crucial for policymakers, scholars, and observers to effectively navigate the complexities of contemporary international relations.

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# INTRODUCTION TO THE CHINA/MED PROJECT

The wider Mediterranean is a vast region that stretches from the Iranian Plateau to the Strait of Gibraltar, from the Alps to the Horn of Africa. It is an area characterized by long-term trends, but it is also the epicenter of centrifugal forces that connect Europe, Africa, and Asia. Our research team at the ChinaMed Project analyses how the dynamics of this region intersect with one of the most consequential macro-trends of this century: the transition of China, with its 1.4 billion people, from the periphery to the center of the international system.

Our research platform's mission is to track and investigate how China's presence in the region is changing the balance of power on the ground in a nuanced, yet incremental fashion. We achieve this by collecting data and creating indicators that analyze China's growing economic, commercial, and security ties with the countries of the wider Mediterranean, which we make publicly available at <a href="ChinaMed Data">ChinaMed Data</a>.

Moreover, we publish the <u>ChinaMed Observer</u>, sharp and focused analyses of the media discourses in China and the countries of the wider Mediterranean region on the most recent

events and the most pressing trends in Sino-Mediterranean relations.

We also actively engage with and participate in the expanding connections between China and the wider Mediterranean through a range of academic initiatives including: the **China** Management & Business Program, scientific publications, and academic events. The ChinaMed Project, a part of the TOChina Hub developed by the University of Turin and promoted by the Torino World Affairs Institute, carries out these initiatives and its research through its partnerships such as those with the HH Sheikh Nasser al-Mohammad al-Sabah Programme at Durham University, the China-Global South Project, the Department of East Asian Studies at Tel Aviv University, the Moshe Dayan Center for Middle Eastern and African Studies, and the Asian Studies Unit of the Research Department of the King Faisal Center for Research and Islamic Studies. ChinaMed also enjoys the support of the Italian Ministry of Foreign Affairs and Fondazione CRT, one of Italy's largest charitable foundations

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The ToChina Hub, ChinaMed's resilient sponsor, – with its leadership Prof. Anna Caffarena and Prof. Giovanni Andornino – and the University of Naples "l'Orientale" – with its Rector Prof. Roberto Tottoli – deserve our most sincere gratitude for their generous trust and support. John Cabot University (JCU) – with its President Prof. Franco Pavoncello, the Director of the Guarini Institute for Public Affairs Prof. Federico Argentieri, and the Director of the Master in IA Prof. Michael Driessen – have generously promoted our activities and co-financed this report. We would like to sincerely thank them as their deep trust and warm encouragement provide our team with renewed energy and enthusiasm.

It is a pleasure to express our gratitude for the support provided to our project – in accordance with Article 23 bis of the Decree of the President of the Italian Republic 18/1967 – to the Unit for Analysis, Policy Planning, Statistics and Historical Documentation of the Directorate General for Public and Cultural Diplomacy of the Italian Ministry of Foreign Affairs and International Cooperation, its brilliant head Counsellor Giuliana Del Papa, and her valuable team. It goes without saying that the views expressed in this report are solely those of the authors and do not necessarily reflect the views of the Ministry of Foreign Affairs and International Cooperation.

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# INTRODUCTION TO THE REPORT

The landscape of international relations and regional geopolitics in the Middle East is witnessing a pivotal transformation, primarily driven by the deepening ties between China and the states of the Gulf Cooperation Council. This evolving relationship reflects broader shifts in global power dynamics, signaling a significant departure from the traditional patterns of alliances that have long-defined the region. The burgeoning Sino-Gulf relationship, characterized by expanding economic ties, strategic partnerships, and diplomatic engagement, encapsulates the complexities and nuances of the contemporary geopolitical environment.

Building upon the findings of last year's ChinaMed Report and the extensive research carried out by the ChinaMed Project team throughout 2023, this new report endeavors to delve into the multifaceted relations between China and the Gulf region. Through an analytical lens, we seek to analyze this relationship, focusing on the portrayal of Sino-Gulf dynamics within the media narratives of key actors in the region and China. In particular, each chapter is structured to highlight the impact that the Hamas-led attack against Israel on October 7, 2023, had on how China and its partners perceive each other.

In recent years, China has significantly bolstered its influence in the region, propelled by its economic success, strategic ambitions, and diplomatic initiatives. The Belt and Road Initiative has further solidified its presence in the Middle East, offering the Gulf states the opportunity to diversify their economic dependencies and strategic alliances. With their abundant energy resources, strategic location for global trade, and increasingly active diplomacy, the Gulf states have emerged as crucial partners for Chinese diplomacy. This mutually beneficial relationship, rooted in shared economic interests and strategic considerations, holds the potential to reshape the regional order and influence the global balance of power.

Far from being naïve about the nature of Chinese power, the media narratives from Saudi Arabia, the United Arab Emirates, Iran, Iraq, and Israel offer a rich tapestry of perspectives on the nature, drivers, and implications of Sino-Gulf relations. These narratives provide invaluable insights into the perceptions, aspirations, and concerns of regional actors regarding China's growing influence. Similarly, within Chinese media coverage one can find optimistic projections about the future of regional politics coexisting with cautious assessments of the challenges facing Chinese policymakers. From economic collaboration and energy partnerships to diplomatic engagement and regional stability, the media discourse encompasses a broad spectrum of themes that shed light on

the complex web of interactions between China and the Gulf states.

As the region grapples with the challenges and opportunities posed by the shifting geopolitical landscape, the role of China emerges as pivotal, serving as both a catalyst behind and a partner in these transformations. The strategic hedging employed by the Gulf states, as they seek to balance their traditional alliances with the burgeoning relationship with China, epitomizes the nuanced diplomacy prevalent in today's international relations.

For policymakers and scholars alike, the insights gleaned from this analysis are essential for grappling with the intricacies of Sino-Gulf relations. As the global order continues to evolve, the strategic choices made by the Gulf states, in concert with China's regional ambitions, will have profound implications for regional stability, economic development, and international diplomacy. A nuanced understanding of Sino-Gulf relations, as reflected in the media narratives of the involved countries, is crucial for crafting informed policies and strategies that address the multifaceted challenges and harness the opportunities of this transformative era in Middle Eastern geopolitics.

## CHINA

In the previous ChinaMed Report, we concluded our analysis of the Chinese media debate in 2022 by emphasizing Chinese commentators and scholars' growing pessimism toward the future of the Middle East, including of the Gulf.

However, throughout much of 2023, the Chinese debate on Middle Eastern affairs took a notably positive tone, with many analysts viewing Chinese President Xi Jinping's state visit to Saudi Arabia in December 2022 as heralding the beginning of what some have termed "Sino-Arab relations 4.0." Chinese commentators saw Xi's visit as a significant diplomatic milestone, marking a departure from a relationship based solely on energy-focused trade to one encompassing broader economic cooperation across various sectors, alongside an expansion of cultural, political and security ties. Against the backdrop of waning US influence and efforts by Middle Eastern states to diversify their international partnerships, the Chinese narrative emphasized Beijing's growing diplomatic prominence and its aspiration for a balanced relationship with the states of the Gulf Cooperation Council (GCC) and beyond.

After the Hamas-led attack on Israel on October 7, 2023, discussions shifted to analyzing the ensuing conflict's implications for regional stability and China's diplomatic efforts. Commentators analyzed whether Beijing could leverage multilateral platforms like BRICS to foster consensus on a "two-state solution" and broker peace. Chinese diplomacy was portrayed as actively seeking solutions to the conflict, prioritizing humanitarian aid, and proposing international conferences to revive peace talks. This period illustrated China's ambition to act as a mediator in Middle Eastern conflicts, positioning itself as a responsible global power with an impartial stance, devoid of selfish motives, and capable of maintaining communication with all parties involved.

### The Rivadh Summits

President Xi's trip to Saudi Arabia from December 7 to 10, 2022, marked a pivotal moment in the Chinese media debate on the Gulf and the Middle East. In addition to a state visit to the Kingdom, the Chinese President participated in the

first China-Arab States Summit and the China-GCC Summit. During these summits, Xi met with leaders from Saudi Arabia, Kuwait, Palestine, Egypt, Sudan, Iraq, Morocco, Algeria, Lebanon, and other Arab states. Moreover, Chinese and Saudi firms signed 34 investment deals in green energy, information technology, cloud services, transport, construction and other sectors reportedly valued at US\$30 billion.

Chinese commentators spared no effort emphasizing the significance of Xi's trip. For instance, Niu Xinchun, the thenhead of the China Institute of Contemporary International Relations' (CICIR) Middle East Institute, described the trip as signaling the start of "Sino-Arab relations 4.0." According to Niu, during the first two phases (1949-1978 and 1978-2013) great power competition and energy were the main drivers of the relationship between Beijing and Arab states. The third phase (2013-2022) saw trade relations expand beyond energy through the "1+2+3" model to include nuclear energy, space and renewable energy as key areas of cooperation. Niu argued that with this new 4.0 phase, cultural and political ties are growing to match the importance of trade and investment relations. Other commentators, on the other hand, mostly considered investment projects and energy trade issues (in particular the emerging conditions for the "petroyuan") as the main outcomes of Xi's visit.2

Niu Xinchun also highlighted several Chinese security-related initiatives and peace plans. Similarly, Niu Song, a researcher at Shanghai International Studies University (SISU), wrote that the three summits marked the beginning of a new phase of China's "great power diplomacy with Chinese characteristics" in the Middle East, which is developing within the context of "the GCC, composed of six Gulf Arab monarchies, having become increasingly dominant in the Arab world.<sup>3</sup>

In another article, Niu Song also wrote that "in the new era, China pays more attention to Saudi Arabia's special status and important role in China-Arab relations and in China's engagement in the Middle East." That said, others also pointed out the importance of other non-Arab countries like Türkiye, suggesting that Beijing keep an eye on Ankara as its evolving relationship with NATO reflects a broader change in Western influence across the region.

¹ Niu Xinchun, Niú xīnchūn: Zhōng ā guānxì zhèng mài rù 4.0 bǎn牛新春: 中阿关系正迈入4.0版 [Niu Xinchun: Sino-Arab relations are entering the 4.0 phase], Global Times, December 9, 2022, link.

<sup>&</sup>lt;sup>2</sup> For example: Ding Long, Dīng lóng: Fēnghuì jiànzhèng zhōng ā guānxì lìshǐ xìng fēiyuè 丁隆: 峰会见证中阿关系历史性飞跃 [Ding Long: The summits demonstrate a historic leap in China-Arab relations], *Global Times*, December 8, 2022, <u>link</u>; Shu Xiaoting, Shǒujiè zhōng ā fēnghuì jǔxíng, zhōng ā guānxì fāzhǎn yíng lái xīn de lǐchéngbēi 首届中阿峰会举行,中阿关系发展迎来新的里程碑 [The first China-Arab summit was held and Sino-Arab relations reached a new milestone], *21st Century Business Herald*, December 9, 2022, <u>link</u>.

³ Niu Song, "Sān huán fēnghui": Zhōngguó wàijiāo de yòu yī zhòngdà chuàngjǔ "三环峰会": 中国外交的又一重大创举 [The "three summits": Another Pioneering Chinese Diplomatic Initiative], *Dazhong Daily*, December 14, 2022, <u>link</u>.

<sup>&</sup>lt;sup>4</sup> Niu Song, Kāiqǐ zhōng shā guānxì xīn shídài 开启中沙关系新时代 [The beginning of a new era for Sino-Saudi relations], *Dazhong Daily,* December 9, 2022, <u>link</u>.

<sup>&</sup>lt;sup>5</sup> Qi Xu, Guānyú 2023 nián guójì géjú yǎnbiàn de liù gè zhòngyào pànduàn, xīnmín huánqiú nián huì shàng zhuānjiāmen zhèyàng shuō... 关于2023年 国际格局演变的六个重要判断,新民环球年会上专家们这样说... [Six important opinions on the development of the international situation in 2023, this is what the experts said at the annual conference of Xinmin Evening News...], *Xinmin Evening News,* December 19, 2022, <u>link</u>.

Regarding the factors behind this change, Niu Xinchun explained that "Since the end of the Cold War, the Middle East has experienced an era of American dominance. For a long time, the United States was the 'dominant player' in Middle Eastern security, leaving little room for China. At the same time, American and European companies monopolized the upstream industries of the Middle East's economy, making it difficult for China to participate [economically] as well. China imports large amounts of Middle Eastern oil, making energy security the focus of China's Middle East policy. The 'contraction' of the US' Middle East strategy, the global energy transition, and the accelerated pace of economic reform in the Middle East are behind an unprecedented and comprehensive transformation of the region. The common values and shared interests between China and the Arab world are gradually expanding, and Arab countries are urgently looking for partners beyond the United States.6

A similar opinion was echoed in the *People's Daily* by Dong Mangyuan, a researcher at the China Institute of International Studies, who stated that "both China and the Arab states are developing countries, sharing the same development aspirations and the same dream of rejuvenation." This idea of shared values was also at the center of an article on the construction by China State Construction Engineering Corporation of the Central Business District project in Egypt's new administrative capital.<sup>8</sup>

Chinese media outlets have also praised the development policies enacted by Arab governments, in particular those of Saudi Arabia. Numerous articles quoted Chinese and foreign commentators extolling Riyadh's focus on development, its independent foreign policy and the country's bright future. For example, Li Weijian, a senior expert at SISU, described Saudi Arabia and the United Arab Emirates as champions of a new state-building effort in the Middle East that, supported by the growing populations of the region, will bring renewed economic development.<sup>9</sup>

The Global Times, in an article dedicated to Saudi Arabia, also noted how "in order to get rid of dependence on the oil economy, Riyadh is promoting the long-term development of the country through a series of methodical 'Saudi-style reform and opening up' policies. This developing Saudi Arabia is also assuming an increasingly important role in international affairs. 'Investing in the future' and 'looking eastward' have become the general trend in Saudi Arabia." On a related note,

the magazine Global People published an article on the Saudi Crown Prince Mohammed bin Salman, describing him as an "alternative" Saudi leader and lauding the positive role that he is playing in his country's transformation."

That said, Saudi Arabia has not surpassed Qatar as Chinese commentators' favorite Gulf state. Niu Song, for example, pointed to China's relations with Doha as evidence for Beijing's desire to maintain balanced relations with all GCC countries, rather than favoring solely Saudi Arabia.<sup>12</sup> Other Chinese experts praised Qatar for leading the economic transition away from dependence on oil and natural gas revenue, as well as its role as a regional mediator and host of major events. For Chinese commentators, it is this skillful diplomacy that has allowed Qatar to weather the confrontation with Saudi Arabia and emerge as a diplomatic heavyweight.<sup>13</sup>

These perspectives are important to keep in mind, especially in light of how Chinese commentators perceive the situation in Iran. As summarized by Ding Long, "given the complex international situation, both China and Iran have a realistic need to deepen cooperation." Nonetheless, as pointed out by Niu Xinchun, China is aware that the current conservative government in Tehran is a better partner than the previous one led by the reformist Hassan Rouhani.15 Liu also expressed confidence in China's ability to deal with the problems that can arise from pursuing good relations with rival countries such as Iran and Saudi Arabia. Indeed, while stressing the need to maintain balanced relations, he also argued that possible Iranian and Saudi discontent is a minor and temporary price to pay if China wants to deepen its engagement in regional issues. "China has gradually realized the complexity of the problem. This is an unavoidable issue for China to participate in Middle Eastern affairs in the future," he stated.

### The "Beijing Agreement"

The tripartite statement issued by China, Iran and Saudi Arabia on March 10, 2023, which led to the restoration of diplomatic relations between Riyadh and Tehran, dominated the Chinese media debate for months. Analysts debated the implications of this "Beijing Agreement" for the Middle East, the Gulf, and Beijing's foreign policy and discussed the possible economic opportunities it could provide Chinese companies.

<sup>&</sup>lt;sup>6</sup> Niu, "Niu Xinchun: Sino-Arab relations are entering the 4.0 phase."

<sup>&</sup>lt;sup>7</sup> Fang Jinglun and Zhang Guigui, Qiáng guānchá |zhōng ā hézuò wéi hé bùduàn mài shàng xīn táijiē? Zhèxiē yuányīn hěn guānjiàn 强观察|中阿合作 为何不断迈上新台阶? 这些原因很关键 [Strong Country Observer| Why does China-Arab cooperation continue to reach new heights? These are the main reasons], *People's Daily*, December 13, 2022, <u>link</u>.

<sup>&</sup>lt;sup>8</sup> Huang Peizhao and Pan Xiaotong, Fēizhōu zuìgāo lóu chéng zhōng ā yǒuyì xīn xiàngzhēng, āijí zǒngtǒng: Bù yǎ yú zài záo yītiáo sūyīshì yùnhé 非洲 最高楼成中阿友谊新象征,埃及总统:不亚于再凿一条苏伊士运河 [The highest building in Africa is a new symbol of Sino-Arab friendship, the Egyptian president: This is not less important than digging a new Suez Canal], *Global Times*, December 10, 2022, <u>link</u>.

<sup>9</sup> Qi, "Six important opinions."

<sup>&</sup>lt;sup>10</sup> Huang Peizhao, Xia Xue, Yuqing, and Wang Zhen, [Huán shí shēndù] biàngé zhōng de shātè, zài dōngfāng tànxún wèilái zhī lù 【环时深度】变革中的沙特,在东方探寻未来之路 [Global Times Indepth: Saudi Arabia in the middle of revolutionary changes, exploring the path to the future in the East], *Global Times*, December 5, 2022, <u>link</u>.

<sup>&</sup>lt;sup>11</sup> Mao Yufei and Chen Jiali, "另类"沙特王储:不抽烟,不晚归,只有一位妻子 [An "alternative" Saudi crown prince: no smoking, no returning home late, only one wife], *Global People*, December 9, 2022, <u>link</u>.

<sup>&</sup>lt;sup>12</sup> Niu Song, Zhōnghǎi guānxì dìngwèi yīcì zhì de fēiyuè 中海关系定位一次质的飞跃 [A lead in the relations between China and Gulf countries], *Dazhong Daily*, December 12, 2022, <u>link</u>.

<sup>&</sup>lt;sup>13</sup> "Dànwán xiǎoguó" kǎtǎ'ěr píng shénme wòxuán zhōngdōng? "弹丸小国"卡塔尔凭什么斡旋中东? [How can tiny Qatar mediate in the Middle East?], Southern Weekly, December 2, 2022, <u>link</u>.

<sup>&</sup>lt;sup>14</sup> Zhang Quan, Shēndù |yīlǎng zǒngtǒng míngrì fǎng huá, chúle qiān bǎi yì měiyuán dà dān, hái yǒu nǎxiē kàn diǎn深度|伊朗总统明日访华,除了签百亿美元大单,还有哪些看点? [In-depth | Iran's President's visit to China tomorrow, besides signing tens of billions of dollars, what are the highlights?], *Liberation Daily*, February 13, 2023, <u>link</u>.

<sup>&</sup>lt;sup>15</sup> Zheng Liying, Bù dào bànnián, zhōng yī yuánshǒu zàidù jiànmiàn 不到半年,中伊元首再度见面 [Chinese and Iranian leaders meet again less than half a year since the last meeting], *China Newsweek*, February 15, 2023, <u>link</u>.

Numerous Chinese scholars strongly endorsed the Saudi-Iranian rapprochement and China's role in facilitating it. For example, Wen Shaobiao, a researcher at SISU's Middle East Research Institute, told the *Global Times* that "China's successful mediation diplomacy will not only turn two regional powers into friends, but will also lead to the restructuring of relations between the region's two rival camps, have a positive spillover effect on other regional hotspots, such as the Palestinian-Israeli conflict, and help with the de-escalation and resolution of the civil wars in Yemen, Syria and Libya.<sup>16</sup>

According to Dong Manyuan, a Middle East expert at the Ministry of Foreign Affairs-affiliated Chinese Institute of International Studies, the Saudi-Iranian reconciliation will inspire developing countries and remind them that "they should control their own security destiny, development destiny and governance destiny, and take their destiny into their own hands, instead of relying on foreign forces."

Beyond the Middle East, some posited that this development also has implications for the war<sup>18</sup> in Ukraine. For example, Tsinghua University National Strategy Institute's Qian Feng went as far as to argue that it shows that reconciliation is possible even between bitter enemies and, thus, gives hope to finding a possible resolution to the Russo-Ukrainian war. Niu Xinchun told China Youth Daily that "the most important lesson from the dialogue in Beijing is that no major power should be hastily isolated... Just as excluding Iran won't solve the problems of the Middle East, excluding Russia won't solve the Ukraine problem. The United States can dislike Russia, but excluding Russia from the debate on European security certainly won't work." <sup>19</sup>

Some Chinese commentators also saw economic opportunities on the horizon. In an article for the *Global Times*, Wang Jin, a scholar at Northwest University in Xi'an, was quoted stating that "there is a strong complementarity between China's Belt and Road Initiative and the economic visions of the Arab Gulf states and Iran."<sup>20</sup>

Wu Bingbing, director of the Center for Middle East Studies at Peking University, also told the *Global Times* that Chinese enterprises "have their own advantages and characteristics for investment and cooperation in this region". According to Wu, Chinese economic activities in Iran and Saudi Arabia,

and the region more broadly, are expected to greatly benefit from the improvement in the relations between Iran and Arab countries. That said, it is important to mention that Chinese commentators seldom delve into the specifics of what renders Sino-Gulf relations complementary, beyond simply mentioning China's energy needs and the Gulf's abundance of oil and natural gas. It also remains unclear whether Chinese analysts believe that improving Saudi-Iranian ties' supposed benefits for Chinese companies originate from general regional stability or from some more specific factor.

Chinese commentators regarded Israel as the only actor negatively impacted by the thawing relations between Riyadh and Tehran. Though not delving into detail, Ding Long stated that "the increased unity within the Islamic world is not good news for Israel." Wang Shuming of the Shanghai Academy of Social Sciences highlighted Israeli Prime Minister Benjamin Netanyahu's dilemma between "saving the State of Israel or preserving the ruling coalition," suggesting that a provocative foreign policy move might be the sole means to distract public opinion.<sup>22</sup>

Against this background, Chinese experts celebrated China's expanded role in regional affairs. Ding Long even wrote that it was symbolic of a paradigm shift in China's Middle East policy.<sup>23</sup> On the one hand, Ding argued that China has finally managed to translate its national power into "diplomatic soft power," something that, according to him, Beijing has in the past not managed to achieve. On the other hand, "China's vision for global development and security has taken root in the Middle East, making it a qualified mediator trusted by all parties to the Middle East conflict."

Expressing these same sentiments in somewhat more grandiose terms, Fan Hongda, another scholar at SISU, similarly argued that "the successful mediation between Saudi Arabia and Iran will, to a certain extent, change the perception of China in the Middle East as a country that only or mainly focuses on economic issues and neglects security issues."<sup>24</sup> More broadly, Zhu Yongbiao, a scholar at Lanzhou University, wrote that henceforth the international community can continue to expect China to play an active role in promoting the resolution of other international conflicts and disputes.<sup>25</sup> Wang Jin told The Observer's Xiong Chaoran that this experience and others in the future will help China contribute more to regional stability.<sup>26</sup>

<sup>&</sup>lt;sup>16</sup> Zhao Juehui and Liu Xin, Zhòng bàng jiě jú! Zhè liǎng gè zhōngdōng guójiā zài zhōngguó wòshŏu yìwèizhe shénme? 重磅解局!这两个中东国家在中国握手意味着什么? [Important development! What does it mean for these two Middle Eastern countries to shake hands in China?], *Global Times*, March 11, 2023, link.

<sup>&</sup>lt;sup>17</sup> Bo Wenwen, Zhōngdōng yuánhé xiānqǐ "héjiě cháo"? 中东缘何掀起"和解潮"? [Why has a "wave of reconciliation" begun in the Middle East?], *Chinanews*, March 30, 2023, <u>link</u>.

<sup>&</sup>lt;sup>18</sup> Fu Yumei, Néng ràng zhōngdōng "sǐduìtóu" wòshŏu de, wèishéme shì zhōngguó 能让中东"死对头"握手的,为什么是中国 [Why is it that China can make the "deadly rivals" in the Middle East shake hands?], *Global Characters*, March 11, 2023, <u>link</u>.

<sup>&</sup>lt;sup>19</sup> Hu Wenli, Zhōngdōng wèntí zhuānjiā niú xīnchūn: Tuīdòng shā yī fùjiāo de zhōngguó fāng'àn, wéi wūkèlán wéijī zhǐmíng fāngxiàng 中东问题专家牛新春:推动沙伊复交的中国方案,为乌克兰危机指明方向 [Middle East expert Niu Xinchun: China's plan to promote the resumption of diplomatic relations between Saudi Arabia and Iran will point the way to solve the Ukraine crisis], *China Youth Daily*, March 16, 2023, <u>link</u>.

<sup>&</sup>lt;sup>20</sup> Huang Peizhao, Gong Jueyuan, and Wang Dong, Zhōngdōng "héjiě cháo" huì dài lái nǎxiē xīn shāngjī? 中东"和解潮"会带来哪些新商机? [What new business opportunities will the "wave of reconciliation" in the Middle East bring?], *Global Times*, March 25, 2023, <u>link</u>.

<sup>&</sup>lt;sup>21</sup> Huang Peizhao, Chen Zishuai, Chen Kang, Tao Danfang, and Liu Yupeng, Tú fā! Nèi tǎ ní yǎ hú zhēn de tuīchíle 突发! 内塔尼亚胡真的推迟了 [Sudden event! Netanyahu really decided to postpone], *Global Times*, March 28, 2023, <u>link</u>.

<sup>&</sup>lt;sup>22</sup> Wang Shuming, Xiànzhèng wéijī, bā yǐ chōngtú, yǔ měi jǔyǔ: Yîsèliè xīn zhèngfǔ hái néng chēng duōjiǔ 宪政危机、巴以冲突、与美龃龉: 以色列新政府还能撑多久 [A constitutional crisis, the Palestine-Israel conflict, and discord with the US: How long can Israel's new government last?], The Paper, March 15, 2023, link.

<sup>&</sup>lt;sup>23</sup> Ding Long, Shā yī liǎng guó běijīng fùjiāo: Lǐniàn zhǐyǐn yǔ xíngdòng pèihé xià zhōngguó wàijiāo de fànshì zhuǎnhuàn 沙伊两国北京复交: 理念指引与行动配合下中国外交的范式转换 [The Beijing rapprochement of Iran and Saudi Arabia: The paradigmatic shift of Chinese diplomacy guided by concepts and implemented by coordinated actions], *The Paper*, March 11, 2023, link.

<sup>&</sup>lt;sup>24</sup> Fan Hongda, Běijīng huānyíng nǐmen 北京欢迎你们 [Beijing welcomes you], *News China,* March 10, 2023, <u>link</u>.

<sup>&</sup>lt;sup>25</sup> Zhao and Liu, "Important development! What does it mean for these two Middle Eastern countries to shake hands in China?"

<sup>&</sup>lt;sup>26</sup> Xiong Chaoran, Shātè yīlǎng zài běijīng wòshǒu yán hé,"měiguó bàn bùchéng, zhōngguó què zuò dàole" 沙特伊朗在北京握手言和,"美国办不成,中国却做到了" [Saudi Arabia and Iran shake hands in Beijing and make peace - "The United States can't do it, but China has done it"], *The Observer,* March 11, 2023, <u>link</u>.

Tang Zhichao explicitly stated that this transformation not only benefits the region but also China. Indeed, he argued that "China's successful mediation of the conflict between Saudi Arabia and Iran, is not only a major breakthrough for China's Middle East diplomacy, but also a major victory in two rounds<sup>27</sup> of China's struggle against the United States in the Middle East."<sup>28</sup> This is why Niu Xinchun wrote that the United States will continue to adjust its policy to weaken China's relations in the region, though he believes that such efforts are unlikely to succeed.<sup>29</sup> Interestingly, he seemed to imply that one of the reasons behind Washington's likely failure is the United States' inability to commit large amounts of capital for long periods of time to invest in and support the completion of economic projects desired by Middle Eastern policymakers.

That said, no Chinese commentator, including Fudan University's Sun Degang in an interview for the People's Daily, failed to note that many countries in the region, Saudi Arabia and Iran being no exception, are prioritizing domestic economic development and consolidation.<sup>30</sup> Sun went on to state that "the Russia-Ukraine conflict is a wake-up call to Middle Eastern countries that resorting to war and force will only lead to them becoming pawns and sacrificial lambs in the competition between major powers. Middle Eastern countries must stand for their own national interests, adhere to strategic autonomy, seek common ground while reserving differences, stop the bleeding soon, and instead promote security through cooperation and peace through development."<sup>31</sup>

At the same time, there is also clear awareness that not every problem has been solved. Fan Hongda wrote it the most clearly: "The Saudi-Iranian rapprochement agreement reached under the auspices of China is indeed a welcome development. But the agreement is only a good starting point; the next question is whether the process of normalizing Saudi-Iranian relations will progress smoothly." This is true not only for Saudi Arabia and Iran, but also for China. As some international observers have noted, it is one thing for China to host the talks, but it is another to play a role in implementing the resulting agreement, and it remains a challenge to see what assurances China will provide if one of the parties does not respect the agreement reached.32 Liu Zhongmin and Sun Degang made similar statements in an article published by the Shanghaibased The Paper. As Sun put it: "the resumption of diplomatic relations between Saudi Arabia and Iran is the first step in a long march of ten thousand miles."33

Ding Long best explained the Chinese perception of the challenges ahead writing that it is necessary "to note that the two countries have complicated conflicts and many issues and differences to be resolve, and that the United States will still encourage Arab countries and Israel to join forces to contain Iran, so we need to guard against the possibility of relations reverting to how they were before the resumption of diplomatic relations."34 From Dong Mangyuan to Zhu Weilie, Ding Long, and Niu Xinchun, Chinese scholars are especially worried about the possible actions of the United States. Meanwhile, they expect China to continue to remain involved in the dialogue with the Saudis and the Iranians to ensure the continuation of their rapprochement. China is "a trusted intermediary between Saudi Arabia and Iran and the two countries' largest trading partner," Niu Xinchun wrote. Moreover, he told China Youth Daily that China is still needed as a reliable third party to ensure smooth communication between the two sides and avoid miscalculations, in the absence of fully established diplomatic channels between Saudi Arabia and Iran.35

Besides American attempts to undermine China's position in the region, Niu Xinchun also warned that the Iranian nuclear issue and Iran-Israel-United States relations might become a time bomb and derail the positive changes that are happening in the region. The Israel-United States relations might become a time bomb and derail the positive changes that are happening in the region. This opinion is shared, expressed concern that the Palestinian issue might become the most difficult one to manage. This opinion is shared also by Niu Song. In general, Liu hoped that regional powers would continue to do two interrelated things. The first is to decrease their dependence on security and defense cooperation with the United States because that has been creating and deepening divisions in the region. The second, then, is to "reengineer their mindset" to find a compromise and a balance between two extremes, i.e., "blind rejection and blind imitation" of ideas coming from other countries.

### The Gulf at the Center of Regional and World Politics

Over time, a clear narrative started to develop among Chinese commentators: the Gulf is unequivocally rising and emerging as the main diplomatic and economic engine of the Middle East, as well as a powerful pole in international politics.

<sup>&</sup>lt;sup>27</sup>The Riyadh summits were the first round.

<sup>&</sup>lt;sup>28</sup> Tang Zhichao, Tángzhìchāo:"Hòu měiguó shídài" zhōngdōng dìqū zhìxù jiāsù yǎnjìn 唐志超: "后美国时代"中东地区秩序加速演进 [Tang Zhichao: In the "Post-American Era", the regional order of the Middle East is evolving quickly], *Cfisnet*, May 5, 2023, <u>link</u>.

<sup>&</sup>lt;sup>29</sup> Huang Peizhao and Ding Yazhi, Měi zài zhōngdōng gǎo tiělù wǎng "duìchōng zhōngguó yǐngxiǎng lì", zhuānjiā: Jìhuà wèibì néng luòshí 美在中东搞铁路网"对冲中国影响力",专家:计划未必能落实 [The United States is building a railway network in the Middle East to "hedge against China's influence." Expert: The plan may not be implemented], *Global Times*, May 9, 2023, <u>link</u>.

<sup>&</sup>lt;sup>30</sup> Zhang Hong, 一个新中东正在形成: 和解与对抗交织 机遇与挑战并存 [A new Middle East is taking shape: Reconciliation and confrontation are intertwined, opportunities and challenges coexist], *People's Daily,* April 1, 2023, <u>link</u>.

<sup>31</sup> Ibid.

<sup>32</sup> Fan, "Beijing welcomes you."

<sup>33</sup> Zhu Zhengyong and Yu Xiaoqing, 沙特伊朗"北京和解": 和平的胜利与中国角色的彰显 [The "Beijing peace" of Saudi Arabia and Iran: The victory of peace and the demonstration of China's role], *The Paper*, March 11, 2023, <u>link</u>.

<sup>&</sup>lt;sup>34</sup> Ding, "The Beijing rapprochement of Iran and Saudi Arabia."

<sup>&</sup>lt;sup>35</sup> Hu, "Middle East expert Niu Xinchun: China's plan to promote the resumption of diplomatic relations between Saudi Arabia and Iran will point the way to solve the Ukraine crisis."

<sup>&</sup>lt;sup>36</sup> Qiu Wenhan, Xù zŏngtŏng xiàn shēn ā méng fēnghuì yìwèizhe shénme 叙总统现身阿盟峰会意味着什么 [What does the presence of the Syrian President at the Arab League summit mean?], *Liberation Daily*, May 19, 2023, <u>link</u>.

<sup>&</sup>lt;sup>37</sup> Wang Haizhou, Guójì guānchá gǔn ā méng fēnghuì zhǎnxiàn sān dà tèdiǎn: Tuánjié, jīyù, liánhé xíngdòng 国际观察丨阿盟峰会展现三大特点: 团结、机遇、联合行动 [International Observer丨The three key features of the Arab League summit: Unity, opportunity, and coordinated action], *Xinhua*, May 20, 2023, <u>link</u>.

<sup>&</sup>lt;sup>38</sup> Niu Song, Bā yǐ yuánhé zàiqǐ chōngtú 巴以缘何再起冲突 [Why has the Israeli-Palestinian conflict started again], *People's Liberation Army Daily,* May 19, 2023, link.

<sup>&</sup>lt;sup>39</sup> Liu Zhongmin, Zhōngdōng ruì píng |ā méng fēnghuì hòu, ālābó shìjiè tuánjié zizhǔ réng yǒulài "sīxiǎng zàizào" 中东睿评 | 阿盟峰会后,阿拉伯世 界团结自主仍有赖"思想再造" [Middle East Insight | After the Arab League summit, the unity and independence of the Arab world still depends on a "mindset reengineering "], *The Paper,* May 23, 2023, <u>link</u>.

Two main pieces of evidence were usually brought to bear. The first is the influence of Gulf sovereign wealth funds. 40 While rising interest rates in Europe and the United States have limited the presence of Western capital around the world, Gulf countries are instead eager to find new investment opportunities and, at the same time, use their funds to support their diplomatic ambitions. Quoting The Economist, the Global Times referred to the Gulf as the "banker of the world." Against this background, Niu Xinchun and Zhejiang International Studies University's Zhou Lie argued that Beijing has much to gain from this phenomenon, especially as policymakers from both China and the Gulf have made efforts to strengthen economic relations beyond energy.

The second piece of evidence are the numerous visits by foreign leaders to the Gulf.<sup>41</sup> Among these visits, a notable one was that by Japanese Prime Minister Fumio Kishida in July 2023, which was the subject of a Global Times article by Ding Long.<sup>42</sup> According to Ding, Kishida's primary objectives were to secure oil supplies and strengthen cooperation in the realm of renewable energy technologies. Nonetheless, he also posited that the Japanese PM's trip could likely be in reaction to China's growing influence in the region, especially since the Saudi Arabia-Iran talks in Beijing. While the scholar is of the opinion that China has no reason to interfere with or hinder the development of Japan-Gulf relations, he however warned Tokyo that if it attempts to join the United States in trying to contain Chinese influence and companies in the Gulf, or instigates the United States or India into exerting pressure on China while reaping the benefits, China's ambivalence would quickly change.

PM Netanyahu's declarations in June 2023 that he would travel to Beijing were, in the eyes of Chinese commentators, a further sign of the changes taking place in the region. Niu Xinchun implied in a *Global Times* article that the Israeli Prime Minister's statements should not be considered simply as a byproduct of the worsening relations between Israel and the United States.<sup>43</sup> Rather, they should be "critically seen against the background of new developments in the Middle East's geopolitical situation. A series of new changes have enabled Netanyahu's visit to China to transcend bilateral relations and have regional and even global political significance."

Against this background, it is interesting to read one of the articles published by Liu Zhongmin in his regular column in The Paper.<sup>44</sup> Liu argued that the barycenter of the Middle East's economic and political foreign relations is in Asia. The region is increasingly "Asianized." Therefore, China should look at it

as part of what used to be called "Western regions," together with Central Asia and South Asia. He argued that Chinese scholars and policymakers need to think in terms of "Great Asia" (with the Middle East being part of it under the name of "West Asia"). Otherwise, he warned, it will be difficult for Beijing to seize fully the opportunities, or tackle the threats, that emerge from those growing ties and connections.

### **Hamas Attacks**

In the wake of the conflict that erupted on October 7 after the Hamas-led attack on Israel, Chinese media and scholarly commentary have navigated a complex narrative landscape, blending official diplomatic stances with expert analysis and broader geopolitical considerations. At the heart of the discourse is China's position of neutrality and its statements urging restraint on both sides, advocating for the resumption of the "two-state solution" dialogue, and pressing for an immediate ceasefire.

Chinese commentators debated much about China's role. Wang Jin, together with Zou Zhiqiang, a researcher at Fudan University, believe that there is a tangible expectation from Muslim and Arab countries for China to play a more substantial role in Middle East peacemaking, drawing on the proactive role Beijing played in the reconciliation between Tehran and Arab countries of the Gulf.<sup>45</sup>

Still, the majority emphasized that a solution to the conflict will only emerge in the long run, in part due to China consistently representing its stance and its efforts to forge consensus, laying the groundwork for a future settlement.<sup>46</sup> China remains well-positioned to do this because "among the world's major powers, China is one of the few countries that can maintain close communication and engage in mediation dialogue with all parties involved in the Palestinian-Israeli issue, and China always upholds a fair stance and has no selfish motives."<sup>47</sup>

In particular, Yu Guoqing from the Chinese Academy of Social Sciences highlighted the significance of the last BRICS summit and Chinese engagement in favor of developing countries and emerging powers having a greater voice in shaping future peace settlements (including regarding the Palestinian issue), especially because the US has proved once again to have a "biased" approach.<sup>48</sup>

<sup>&</sup>lt;sup>40</sup> Huang Peizhao, Xin Bin, and Wang Dong, Rì tǔ yìn zhāduī fǎngwèn, zhōngdōng zīběn wèishéme chéngle shìjiè de "qián dài"? 日土印扎堆访问,中东资本为什么成了世界的"钱袋"? [Japanese, Turkish, and Indian leaders visit the Middle East, why has it become the world's "money bag"?], *Global Tim*es, July 19, 2023, <u>link</u>.

<sup>&</sup>lt;sup>41</sup> Qian Xiaoyan, Shíyóu bù zài shì wéiyī zhòngdiǎn! Wàiguó lǐngdǎo rén zhēngxiānkǒnghòu dào fǎng hǎiwān guójiā wèi nǎ bān 石油不再是唯一重点! 外国领导人争先恐后到访海湾国家为哪般 [Petroleum is no longer the only focus! Foreign leaders are scrambling to visit Gulf countries], *China Business Network*, July 20, 2023, <u>link</u>.

<sup>&</sup>lt;sup>42</sup> Ding Long, Dīng lóng: Àntián gāodiào dì hǎiwān zhī xíng, bùzhǐ wèi "xún yóu" 丁隆:岸田高调的海湾之行,不止为"寻油" [Ding Long: Kishida's hi-gh-profile trip is not just about "oil hunting"], *Global Times*, July 22, 2023, <u>link</u>.

<sup>&</sup>lt;sup>43</sup> Niu Xinchun, Niú xīnchūn: Zhōngdōng zhèngzhì xīn biànhuà cù yǐsèliè qiú biàn 牛新春:中东政治新变化促以色列求变 [Niu Xinchun: The new developments in Middle Eastern politics push Israel to seek change], *Global Times,* July 4, 2023, <u>link</u>.

<sup>&</sup>lt;sup>44</sup> Liu Zhongmin, Zhōngdōng ruì píng |dāngzhōng dōng guójiā jījí xiàng yàzhōu huíguī, zhōngguó xūyào zuò shénme zhǔnbèi? 中东睿评 | 当中东国家 积极向亚洲回归,中国需要做什么准备? [Middle East Insight | Middle Eastern countries return to Asia, what preparations should China make?], *The Paper*, July 21, 2023, link.

<sup>&</sup>lt;sup>45</sup> Ālābó, Yīsīlán guójiā wàizhǎng zǔtuán wòxuán Bā-Yǐ chōngtū, shǒuzhàn wéihé xuǎn zài Zhōngguó?阿拉伯、伊斯兰国家外长组团斡旋巴以冲突, 首站为何选在中国? [Arab and Muslim countries mediate in the Palestinian-Israeli conflict - Why did they choose China as their first stop?], *China News*, November 21, 2023, link.

<sup>&</sup>lt;sup>46</sup> Bā-Yǐ chōngtú yínglái zhuànjī, Jīnzhuān shēngyīn tuīdòng tínghuǒ zhǐ zhàn 20231122 |《Huánqiú shìxiàn》CCTV zhōngwén guójì巴以冲突迎来转机 金砖声音推动停火止战 20231122 |《环球视线》CCTV中文国际 [Turning point in the Palestinian-Israeli conflict, BRICS promotes a ceasefire and an end to the war 20231122 | "The World" CCTV Chinese International], *CCTV Chinese International*, November 22, 2023, <u>link</u>.

<sup>&</sup>lt;sup>47</sup> "Arab and Muslim countries mediate in the Palestinian-Israeli conflict – Why did they choose China as their first stop?"

<sup>&</sup>lt;sup>48</sup> Guójì shíjú: línshí tínghuǒ 4 tiān, Bā-Yǐ chōngtū yíng zhuǎnzhē? Zhè diǎn zhídé guānzhù! 国际识局:临时停火4天,巴以冲突迎转折? 这点值得关注! [International Think tanks: 4-day temporary ceasefire, is the Palestinian-Israeli conflict ushering in a turning point? This deserves attention!], *China News*, November 23, 2023, <u>link</u>.

The debate on China's role proceeded in parallel with that on the causes of the attack. Chinese commentators have contextualized differently the recent outbreak of violence, with some emphasizing the importance of recent developments in the Middle East, while others underscored the enduring contradictions in the Israel-Palestine relationship.

The sheer scale of the attack led many to question whether Hamas alone had the capacity to conduct such an operation. In this context, Israeli politicians were quick to accuse Iran of aiding Hamas and Palestinian Islamic Jihad. Many Chinese scholars agreed, with Vice-Director of the Shanghai Institute of International Relations Wang Shuming, Song Zhongping, and Zou Zhiqiang all convinced that Iran was involved, despite Tehran rejecting such allegations.<sup>49</sup> However, Song added that Tel Aviv's emphasis on possible Iranian involvement conveniently diverts public attention away from the Israeli security apparatus' mistakes.<sup>50</sup>

Chinese scholars also highlighted changes in Israel's defense mentality and domestic political dynamics. Wang Jin argued that Israel's superior high-tech military and sophisticated security systems, such as the "Iron Dome," created a false sense that Israel's defense is "impregnable." Song supported this assessment, adding that "underestimating the enemy" and "lacking a deep understanding" of the adversary was a defect shared by multiple branches of Israel's security forces in their dealings with Hamas.<sup>52</sup>

Additionally, some experts emphasized Israel's political instability. For Sun Degang, Tel Aviv's preoccupation with internal disputes has led it to neglect monitoring Hamas.<sup>53</sup> Li Shaoxian contended that security agencies were not the only victims of a false sense of security, but rather it is a problem that extends to Israeli society as a whole. In his analysis, he highlighted two significant contributing factors: First, Israelis erroneously interpreted Hamas' inaction following the elimination of senior members of Palestinian Islamic Jihad in May 2023 as a sign of surrender. Secondly, the Israeli public is very politically polarized due to PM Netanyahu's controversial judicial reform, which sparked the largest protests in the

country's history. Li argued that division has permeated all levels of society, including the military. "I believe it also includes the Mossad. The chaotic divisions in society seriously affected the Mossad's response," he wrote.<sup>54</sup>

Hamas' operation appears to have been meticulously planned. Its timing-commencing on the Jewish holiday of Shemini Atzeret-recalls the 1973 Yom Kippur War, which erupted almost precisely fifty years before the day of the attack.55 Apart from symbolism, multiple Chinese experts considered the ongoing normalization talks between Netanyahu and Saudi Crown Prince Mohammed bin Salman as an important trigger behind this attack. Wang pointed out that Palestinian factions have consistently opposed the normalization of relations between Arab states and Israel, demanding a peaceful settlement of the Palestinian issue as a prerequisite for any Arab-Israeli reconciliation. As expressed by Wang Jin, Li Shaoxian, Zou Zhiqiang, together with Associate Professor Wang Zhen from the Shanghai Academy of Social Sciences, the Palestinian question risked being further marginalized in the context of advancing negotiations between Israel and Saudi Arabia, and the inevitable snowball effect that Israel's recognition by Saudi Arabia would cause.<sup>56</sup> Wang Jin posited that "this conflict is likely to be a manifestation of Hamas and Palestinian Islamic Jihad's opposition to the normalization of relations between Arab countries and Israel through violent means."57

This explanation is shared by Zou Zhiqiang and Li Saoxian. For Zou, a "now or never" attitude among Palestinians also played a part in the attack. As he stated, "The cause for Palestine's sudden action came from changes in the external environment, which raised concerns regarding its own destiny. Rather than sit back and wait for certain death, it is better to take the initiative.<sup>58</sup> It is crucial to highlight that Chinese scholars often conflated Hamas with the broader Palestinian population, seemingly to partially justify Hamas' attack. It is difficult to ascertain whether they did so out of genuine belief or due to pressure to conform to Beijing's official line and the mainstream Chinese media narrative. Indeed, a senior scholar

<sup>&</sup>lt;sup>49</sup> Bā Yǐ chōngtū ruìpíng 8. Hāmǎsī dǎfá xiōngměng,Yîsèliè qíngbào shū zài nǎ ? Zhuānjiā liánhé jiěxī巴以冲突锐评 ① 巴以冲突锐评 ⑧ 哈马斯打法 凶猛,以色列情报输在哪? 专家联合解析 [Critical Commentary on the Palestinian-Israeli Conflict VIII. Hamas initiates fierce attack, how Israeli intelligence failed? Scholars explain it with four reasons], The Paper, October 10, 2023, link; Zeng Yangxi and Wang Jiangjun, Bā Yǐ "huǒyàotǒng" zài bèi diǎnrán, liǎngzhě chóuhèn wéihé nányǐ huàjiě巴以"火药桶"再被点燃,两者仇恨为何难以化解 [The Palestinian-Israeli "gunpowder-barrel" is reignited again, why their hatred against each other is so difficult to resolve], Chaoxinwen, October 9, 2023, link; An Jing, Bā Yǐ jīliè chōngtū: Zhōng Dōng xīnbiàn jú háishì "cháhúlǐ de fēngbào"? 巴以激烈冲突:中东新变局还是"茶壶里的风暴"? [Fierce Palestinian-Israeli conflict: New changes in the Middle East or a "storm in a teapot"? *Jiemian Xinwen*, October 9, 2023, link.

<sup>&</sup>lt;sup>50</sup> Wang Hui and Zhang Jingjuan, Jiēxiàlái, Yǐsèliè huì fādòng "dì miàn zhàn" ma? 接下来,以色列会发动"地面战"吗? [Coming up, Israel is about to initiate ground war?], *Guanchazhe*, October 10, 2023, <u>link</u>.

<sup>&</sup>lt;sup>51</sup> Wang Jin, Shígé 50 nián de yòu yīcì tūrán xíjī, zhànhuŏzhōng huò yǐncángzhe Bā Yǐ hépíng xīn qìjī时隔50年的又一次突然袭击,战火中或隐藏着巴 以和平新契机 [Another sudden attack after 50 years. The war may hide a chance for a Palestinian-Israeli peace], *The Paper,* October 8, 2023, <u>link</u>.

<sup>52</sup> Wang and Zhang, "Coming up, Israel is about to initiate ground war?"

<sup>&</sup>lt;sup>53</sup> Huang Yuehan and Li Xiaomeng, Yuánzhuō·Sì wèn Bā Yǐ chōngtū 2. │ Nèiyōu yǐnlái wàihuàn? Mósàdé zěnme "shīlíng" le圆桌·四问巴以冲突 ② │ 内忧引来外患? 摩萨德怎么"失灵"了 [Round Table·Four Questions on the Palestinian-Israeli Conflict II. │ Does internal trouble lead to foreign trouble? Why did Mossad "fail"?], *The Paper*, October 9, 2023, link.

<sup>&</sup>lt;sup>54</sup> An, "Fierce Palestinian-Israeli conflict: New changes in the Middle East or a 'storm in a teapot'?"

<sup>55</sup> Ding Long, Dīng Lóng: Bā Yǐ chōngtū tūxiǎn " liǎng-guó fāng'àn" zhòngyào yìyì丁隆: 巴以冲突凸显"两国方案"重要意义 [Ding Long: The Palestinian-Israeli conflict highlights the importance of the "two-state solution"], Global Times, October 13, 2023, link; Wang and Zhang, "Coming up, Israel is about to initiate ground war?"; An, "Fierce Palestinian-Israeli conflict: New changes in the Middle East or a 'storm in a teapot'?".

<sup>&</sup>lt;sup>56</sup> An, "Fierce Palestinian-Israeli conflict: New changes in the Middle East or a 'storm in a teapot'?"; Bā Yǐ chōngtū ruìpíng 4. Zhōng Dōng "héjiěcháo" bèihòu, bālèsītǎnrén juéyì "bào fù "? 巴以冲突锐评④ 中东"和解潮"背后,巴勒斯坦人决意"报复"? [Critical Commentary on the Palestinian-Israeli Conflict IV: Behind the "reconciliation wave" in the Middle East, are the Palestinians determined to "retaliate"?], *The Paper,* October 10, 2023, <u>link</u>.

<sup>&</sup>lt;sup>57</sup> Wang Jin, Wáng Jìn: Bā Yǐ wéi hé túrán bàofā jīliè chōngtú 王晋: 巴以为何突然爆发激烈冲突 [Wang Jin: Why did violent conflict suddenly break out between Palestine and Israel?], *Global Times*, October 8, 2023, <u>link</u>.

<sup>58</sup> Zeng and Wang, "The Palestinian-Israeli 'gunpowder-barrel' is reignited again."

was criticized by Chinese netizens after advocating for a more nuanced analysis of the situation during a TV interview.<sup>59</sup>

Now, after Hamas' attack and the Israeli reaction, Niu Xinchun affirmed that the Palestinian issue can no longer be bypassed. Wang Jin, Ding Long, and Wang Zhen agreed. As Wang Zhen put it, "Now, for a leader of an Arab Gulf state to resume negotiations with Israel is equal to political suicide."

In any case, Chinese experts have refrained from making long-term predictions. Rather, they simply affirmed that Israel's response to Hamas and its overall handling of the Palestinian issue will significantly impact how Arab nations perceive the future of the normalization process. Revertheless, some experts, like Li Shaoxian and Ding Long, foresaw only a temporary disruption in normalization proceedings, as they believe that an Arab-Israeli rapprochement is inevitable.

Besides the specific reasons behind Hamas' attack, Chinese scholars emphasized the role of long-term regional dynamics. One of them is the rising competition among great powers. Indeed, as the editorial team of *Chaoxinwen* wrote, "the development of the Palestine-Israel issue has always been driven by competition among major powers, and major powers have intervened on numerous occasions."<sup>64</sup>

Zou Zhiqiang, approaching the situation from a historical perspective, argued that during the Cold War, the rivalry between Washington and Moscow made it impossible to establish both a Jewish and Arab state, despite the various UN resolutions calling for a two-state solution. The resulting proxy wars between the two superpowers ended with the Palestinian side losing. According to Wang Jin, the US' inability to bring lasting peace in the post-Cold War era opened the door for more unresolved conflicts, and ultimately contributed to the recent build-up of hatred and resentment between the two groups. This environment has allowed fundamentalist

extreme forces such as Hamas and Palestinian Islamic Jihad to affirm themselves and rally popular support.<sup>66</sup>

Another element that Chinese commentators have highlighted is revenge. Associate Professor Zhang Chuchu of Fudan University posited that Hamas' assault aimed to make Israeli people experience the same perpetual fear that Gaza residents have endured due to Israeli raids and bombings.<sup>67</sup> Li Shaoxian and Zou Zhiqiang characterized Hamas' attack as a "prisonbreak" in reaction to movement restrictions imposed by Israel since 2007, that have virtually isolated the Gaza Strip from the rest of the world.<sup>68</sup> They, along with Wang Zhen, also argued that Hamas' operation was clearly fueled by discontent regarding Israeli measures to limit the presence of Muslims near the Al-Aqsa Mosque, considered by many as the third-holiest site in Islam.<sup>69</sup> In support of this thesis, *Xinhua News Agency*'s team published a list of clashes between Palestinians and Israelis since 2014, the year when direct peace talks stalled.<sup>70</sup>

The question on how to achieve peace remains a subject of debate among Chinese scholars. While Wang Guangda argued that the exchange of prisoners and the temporary ceasefire has "established a certain level of trust", Niu Xinchun disagreed, arguing that "ceasefire and peace agreement are two completely distinct matters."

Tsinghua University's She Gangzheng supported Niu's perspective, positing that Israel is bent on pursuing a military solution.<sup>72</sup> She and Niu also both emphasized that Tel Aviv's actions run counter to the international community's wish for a diplomatic solution. As expressed by Niu Xinchun, "The temporary ceasefire was only possible because of the exchange of prisoners. The idea of a comprehensive and lasting ceasefire is opposed by every facet of Israeli society. As for international actors, the US and Europe reject the idea, while Third World countries and BRICS members support it" A lasting ceasefire can only be achieved by international organizations doubling their efforts on reaching a consensus.<sup>73</sup>

<sup>&</sup>lt;sup>59</sup> Guānyú Bā-Yī chōngtú, Zhōngguó shèkēyuàn yánjiùyuán Yīn Gāng de yánlùn bùshì gǎn shuō, ér shì luàn shuō关于巴以冲突,中国社科院研究员 殷罡的言论不是敢说,而是乱说 [Regarding the Palestinian-Israeli conflict, Yin Gang, a researcher at the Chinese Academy of Social Sciences, gave a speech of nonsense, instead of a speech of bravery], *Tengxun Network*, November 25, 2023, <u>link</u>.

<sup>&</sup>lt;sup>60</sup> Huang Yuehan and Li Xiaomeng, Yuánzhuō·Sì wèn Bā Yǐ chōngtū 3. │ Xiàng Dìzhōng Hǎi pài hángmǔ hé zhànjī,Měiguó huìfŏu shēndù jièrù?圆桌•四问巴以冲突③│向地中海派航母和战机,美国会否深度介入[Roundtable·Four Questions on the Palestinian-Israeli Conflict III. │ Sending aircraft carriers and fighter jets to the Mediterranean Sea, will the United States be deeply involved?], *The Paper,* October 9, 2023, <u>link</u>.

<sup>61 &</sup>quot;Critical Commentary on the Palestinian-Israeli Conflict IV: Behind the 'reconciliation wave' in the Middle East." The Paper.

<sup>62</sup> Ibid.

<sup>&</sup>lt;sup>63</sup> Ding, "Ding Long: The Palestinian-Israeli conflict highlights the importance of the 'two-state solution'"; An, "Fierce Palestinian-Israeli conflict: New changes in the Middle East or a 'storm in a teapot'?"; Heavy casualties reported in Gaza, Israel after Hamas surprise attack prompts retaliation, *Xinhua*, October 8, 2023, link.

<sup>&</sup>lt;sup>64</sup> Zeng and Wang, "The Palestinian-Israeli 'gunpowder-barrel' is reignited again."

<sup>65</sup> Ibid.

<sup>66</sup> Ibid.

<sup>67 &</sup>quot;Critical Commentary on the Palestinian-Israeli Conflict IV: Behind the 'reconciliation wave' in the Middle East." The Paper.

<sup>68</sup> An, "Fierce Palestinian-Israeli conflict: New changes in the Middle East or a 'storm in a teapot'?"

<sup>&</sup>lt;sup>69</sup> An, "Fierce Palestinian-Israeli conflict: New changes in the Middle East or a 'storm in a teapot'?"; "Critical Commentary on the Palestinian-Israeli Conflict IV: Behind the 'reconciliation wave' in the Middle East," *The Paper*.

<sup>&</sup>lt;sup>70</sup> Backgrounder: Major Palestinian-Israeli conflicts in recent years, *Xinhua*, October 8, 2023, <u>link</u>.

<sup>&</sup>lt;sup>71</sup> Bùnéng ràng zhànhuǒ chóng rán! Wáng yì wàizhǎng qīnzì fù liánhéguó zhǔchí bā yǐ wèntí gāo jíbié huìyì不能让战火重燃! 王毅外长亲自赴联合国主持巴以问题高级别会议 [Don't let the war reignite! Foreign Minister Wang Yi personally went to the United Nations to chair a high-level meeting on the Palestinian-Israeli issue], *Xinmin Wanbao*, November 29, 2023, <u>link</u>.

<sup>&</sup>lt;sup>72</sup> Turning point in the Palestinian-Israeli conflict, BRICS promotes a ceasefire and an end to the war 20231122 | "The World" CCTV Chinese International, *CCTV Chinese International*. Rèdiǎn wèndá | Yísèliè hé Hāmǎsī tínghuǒ xiéyì shēngxiào | Hépíng qián jǐng rúhé热点问答 | 以色列和哈马斯停火协议生效 和平前景如何 [Trending questions and answers: What are the prospects for peace after the ceasefire agreement between Israel and Hamas took effect?], *Xinhua*, November 24, 2023, <u>link</u>.

<sup>&</sup>lt;sup>73</sup> "Turning point in the Palestinian-Israeli conflict, BRICS promotes a ceasefire and an end to the war 20231122 | "The World" CCTV Chinese International", CCTV Chinese International.

Director of the Department for European Studies at CIIS, Professor Cui Hongjian, stated that a ceasefire agreement would be in and of itself very difficult to reach because of the necessity of mutual security guarantees.<sup>74</sup>

The bottom line is drawn by Cui and Niu Xinchun, who stated that although international (including US) pressure on Israel is increasing, neither side has fundamentally changed or achieved their main goals, therefore, "both Hamas and Israel are preparing for an even larger-scale round of the conflict."<sup>75</sup>

### **Conclusion**

Prior to the Hamas-led attack on Israel in October 2023, Chinese commentary on the Middle Eastern affairs and especially the Gulf region reflected an optimistic outlook, driven by significant diplomatic engagements such as President Xi Jinping's historic visit to Saudi Arabia in December 2022. This period was marked by a hopeful narrative on China's expanding role and influence in the region. The discourse highlighted a shift from traditional energy-centric relations to a broader scope of economic, cultural, political, and security ties. China's strategic diplomacy was praised for fostering deeper connections with GCC countries and beyond, amidst a landscape of declining American influence and the Middle East's exploration of new international partnerships.

However, the outbreak of violence following Hamas' attack dramatically shifted the tone of the Chinese media debate. The optimism gave way to a more cautious, if not pessimistic, outlook as the long-neglected Palestinian issue erupted into significant violence. This abrupt transition underscored a critical oversight in the initial positive projections on the region's future. Chinese commentators quickly recognized the Palestinian issue as a deeply rooted problem that could no longer be sidelined or ignored, highlighting the complex and volatile nature of Middle Eastern geopolitics.

The shift in narrative from optimism to caution underscores the challenges that lie in predicting and navigating the geopolitical dynamics of the Middle East. It also reflects China's attempts of positioning itself as a mediator seeking to address not just the symptoms but the underlying causes of regional conflicts.

<sup>&</sup>lt;sup>74</sup> Jiāshā línshí tínghuǒ zhèng shì shēngxiào, Bā-Yí jíjiāng hùhuàn shǒu pī bèikòurényuán 20231124 |《Jīnrì Guānzhù》CCTV zhōngwén guójì加沙临时停火正式生效 巴以即将互换首批被扣人员 20231124 |《今日关注》CCTV中文国际 [Temporary ceasefire in Gaza is officially coming into effect, Israel and Palestine to exchange the first group of prisoners], CCTV Chinese International, November 24, 2023, <u>link</u>.

<sup>75</sup> Ibid.



In last year's ChinaMed Report, we emphasized the emergence of China as a wedge issue within the Iranian media landscape. 2023 was no different as Tehran's increasing reliance on Beijing in economic and diplomatic affairs fueled intense debates in the Iranian press regarding China's role with respect to both Iran and the entire Middle East. Events like the Riyadh Summits, the reestablishment of relations with Saudi Arabia, the Hamas-led attack on Israel and the ensuing war in Gaza have further inflamed discussions among Iranian analysts and journalists on Chinese regional engagement's implications for Iran.

### Concerns as Beijing Looks Toward Riyadh

Unsurprisingly, the Riyadh Summits of December 2022 ignited a heated debate in Iran. While the significant rapprochement between China and Saudi Arabia and the rest of the Gulf Cooperation Council (GCC) did not come as a surprise to many Iranian analysts due to the extensive scope of Beijing's cooperation with Arab countries in infrastructure, trade, energy (including nuclear and renewable energy) and aerospace, there were differing perspectives on what this development entails for Iran.

According to Hamid Vafaei, a professor of Chinese Studies at Tehran University, this expansion of China's relations with Arab states and even Israel is conducive to Tehran's interests as it weakens the United States' influence and thus contributes to realigning the regional equilibrium in Iran's favor. Therefore, Vafaei endorsed Tehran's "Look East" policy, which seeks to strengthen ties with China and Russia at the expense of relations with the West. However, he also cautioned that the Islamic Republic's domestic challenges and its inability to effectively implement its agreements with China might hinder Iran from fully capitalizing on these developments.

Vafaei's point on declining American influence is commonly found among pro-government voices in Iran. This view can be seen in an article published by the Iranian official press agency IRNA, which also asserted that "Russia, China and Iran share a common project aimed at stemming the tensions and conflicts fueled by the West."

Many other commentators voiced their concerns more explicitly regarding the future of Sino-Iranian relations in the context of the Riyadh Summits. Scholars Mohammed Javad Qahremani and Hossein Siyahi, for instance, pointed out that deepening Sino-Saudi and Sino-Gulf relations could influence Beijing's attitude toward Iran, both as an economic partner/oil supplier and as a strategic partner.<sup>77</sup> Referring to the joint China-GCC statement issued at the conclusion of the Riyadh Summits, which allegedly sided with the United Arab Emirates regarding the territorial dispute over the three Irangoverned Gulf islands of Abu Musa, Greater Tunb and Lesser Tunb, a report by Etemad accused China of "pleasing one of its strategic partners at the expense of another," though its authors acknowledged that China's alignment toward the GCC was partly the product of Iran's international isolation.<sup>78</sup>

Therefore, some Iranian commentators expressed reservations on their government's Look East policy. The joint statement issued at the Russia-GCC Ministerial meeting in Moscow in July 2023, which also addressed the territorial dispute between Iran and the United Arab Emirates, reminded journalists and diplomats of China's similar joint statement. For some, China and Russia's apparent lackluster support for Iranian territorial integrity is an example of why "While we work with Russia and China, we must have relationships with Europe, the West and even the US, and this is the balancing act that will make not only the GCC, but also China and Russia pay more attention to their relationship with us.

While criticism of the Iranian government's decision to tie itself to an allegedly ambivalent China was once confined to more reformist-minded outlets, in February the conservative newspaper Resalat also published an article lamenting the lack of results from the Sino-Iranian 25-year strategic cooperation agreement signed in March 2021.<sup>81</sup> The article expressed concern over the stagnation of Chinese investments in Iran while highlighting the boom in Sino-GCC trade (see Figures 1 and 2). Although mostly blaming Beijing's "bad partner" behavior on the United States' indifference toward reviving the JCPOA nuclear deal, the authors still called on Tehran to "work more on its economic and political diplomacy." Another article in Iran, the Iranian government's official newspaper, instead blamed the former government and the country's political divisions for the lack of progress in economic relations with China.<sup>82</sup>

<sup>&</sup>lt;sup>76</sup> Taʿamol-e Iran va Cin; kelid-e amniyat-e gharb-e Asya va Khalij-e Fars שעום השטל זיטא פ טועש וען בישטל זיטא פ טועש וען לישטל ייטא פ טועש וען בישטל ייטא פ טועש וען בישטל ייטא פ טועש וען בישטל ייטא פ טועש וואראר [Interaction between Iran and China: the key to the security of the Middle East and Persian Gulf], IRNA, May 6, 2023, link.

<sup>&</sup>lt;sup>77</sup> Saʿide Sadat Fahri, Tehran va Pekan dar vazʿiyat-e napaydar رادىابپان تىعى عض ورد نكب و نارحت [Tehran and Beijing in an unstable situation], *Donya-ye Eqtesad*, January 1, 2023, <u>link</u>.

<sup>&</sup>lt;sup>78</sup> Bedun-e barjam ejra-ye tavafoq-e 25-sale ba Cin momken nist تسىئن نكسم نىچ اب مااس 25 قاضاوت عارجا ما چرب نودب [Without the JCPOA it is impossible to implement the 25-year agreement with China], Etemad, January 11, 2023, link.

<sup>&</sup>lt;sup>79</sup> Chera saast haa Chean w Rwsah, Aaran ra ghaflguar ma kend دنک یم ریگلفاغ از ناریا ۱۰۰یسور و نیج یاه تسرایس ارچ [Why do the policies of China and Russia surprise Iran?], *Ensafnews*, July 16, 2023, <u>link</u>.

<sup>&</sup>lt;sup>80</sup> Fatima Kalantari, Khawrmaanh Cheana w mnaf'e Aaran نارعا عضانم و عنىج مناعجرواخ [China's Middle East and Iran's interests], *Hammihan*, July 16, 2023, <u>link</u>.

ا Sherakat-e eqtesadi-e nakafi-e Iran va Cin نۍ چو ن اري ا يفاكان يداصتق ا تكارش (The inadequate Iran-China economic partnership), *Resalat*, February 1, 2023, <u>link</u>.

<sup>&</sup>lt;sup>82</sup> Huseyn Rezavipur, Negah-e dogane-ye gharbgaraha-ye Iran dar bare-ye Cin نهج مرابرد ناريا عامارگسرغ مناگود ماگن [The dual position of Iran's pro-Westerners regarding China], *Iran*, February 14, 2023, <u>link</u>.

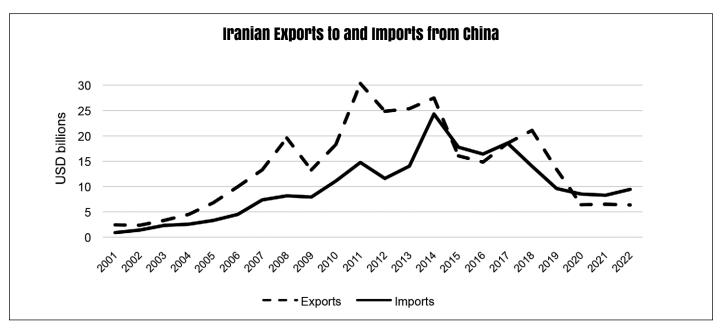


Figure 1 Prepared by the ChinaMed team. Data from: https://www.chinamed.it/chinamed-data/middle-east/iran.

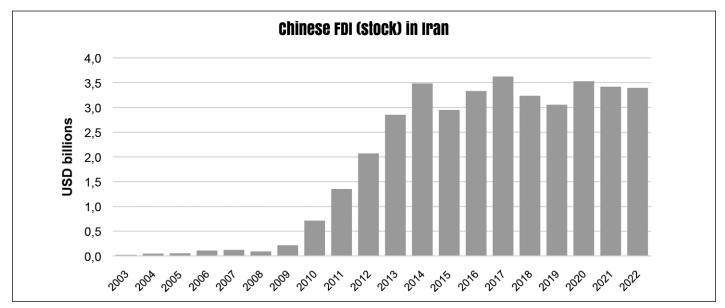


Figure 2 Prepared by the ChinaMed team. Data from: https://www.chinamed.it/chinamed-data/middle-east/iran.

However, the notion that Beijing was siding with Riyadh and the GCC over Tehran was dispelled when, in March 2023, China brokered the restoration of Saudi-Iranian diplomatic relations. This "Beijing Agreement" seemingly came as surprise to the Iranian press, which scrambled to understand the motivations behind the three actors involved.

Interviewed by reformist newspaper Etemad, the former ambassador to the Organization of Islamic Cooperation Mohammad Shariati-Dehaghan stated that "Iran was forced to accept China's mediation in this matter, because our only gateway to the outside world is China."83 Shariati-Dehaghan pointed out that Beijing being the ruling conservative government's only powerful international partner is also why Tehran "was forced to remain silent against the harsh and anti-Iranian statements made in the China-GCC joint statement." Nevertheless, he was content with the agreement as "the step

taken in Beijing, despite all the weaknesses, shortcomings, delays, procrastination and costs, is a happy step" as it could potentially lead to resolving issues in Yemen, Iraq, Syria and Lebanon.

Beyond discussions on foreign policy, the Iranian press has also sought to analyze the Beijing Agreement's potential tangible economic benefits. Kayhan Barzegar, the director of the Center for Middle East Strategic Studies, outlined that this development could offer an economic opportunity for Tehran<sup>84</sup>. In particular, he argued that Beijing has switched to a "new model" of foreign policy in which geopolitical priorities are just as important as economic interests. As evidence, he pointed to China's approach to Ukraine: despite Russia being "a decaying and sanctioned power that has nothing to add to China," Beijing still supports Moscow due to geopolitical concerns. Given Iran's influence on Middle Eastern stability and

<sup>83</sup> Payamha-ye tavafoq-e Pekan نكب قضاوت يناه مايب [Messages of the Beijing Agreement], Etemad, March 12, 2023, إ

<sup>&</sup>lt;sup>84</sup> Keyhan Bazargar, Cegune Iran-e tahrim-shode mitavanad ba Cin kar konad? الانک راک زیج اب دناوت یم مدش میر حت زاری ا منوگنج [How can an Iran under sanctions work with China?], Donya-ye Eqtesad, April 4, 2023, <u>link</u>.

its opposition to Western influence, Barzegar recommended Iranian policymakers pursue an active foreign policy aligned with Beijing's worldview that seizes the opportunities created by great power competition.

### After October 7: Uncertainty

Following the Hamas-led attack on Israel on October 7 and the outbreak of the war in Gaza, many Iranian commentators considered whether the conflict marked the beginning of a new era for the region. Meanwhile, there was much debate in the press on what should be Iran's course of action. While some advocated providing decisive support to Hamas, others instead proposed adopting a more cautious stance, arguing that Iran should limit its involvement to providing indirect support to Hamas and Hezbollah, thus avoiding a direct conflict and its repercussions. In essence, Tehran should continue its policy of jangha-ye kucak ("small wars", i.e., proxy wars).

Against this background, Beijing's actions and statements were highly appreciated by both Tehran and the more progovernment media, which frequently shared and quoted official Chinese statements.<sup>88</sup> Similarly, China's opposition to American actions in support of Israel garnered significant attention. For example, the moderate Khabar Online published an article emphasizing how "when a group of high-level US senators traveled to Beijing to meet Xi, fundamental differences emerged between the two sides over whether Beijing would condemn Hamas."

That said, Iranian commentators, regardless of ideology, acknowledged that in reality Iranian and Chinese interests overlap only to a certain extent. For example, conservative politician Ali Motahari lamented that China and Russia should

adopt a more direct and intransigent attitude toward the Palestinian issue. According to him "Russia and China have an important role in this matter. Of course, the positions of these two countries have not been bad and they have supported the Palestinian people to some extent. Yet, considering their military power, they should have more influence."90

However, other Iranian commentators have noted that such an outcome is improbable. According to Abdolreza Fajrad, former Iranian ambassador to Norway and professor of international politics, China remains closer to the Arab states than to Iran, largely due to their easily accessible natural resources. Consequently, China has aligned with the Arab states, preferring to keep its distance from supporting Hamas.<sup>91</sup>

A similar analysis was published by *Khabar Online*, which outlined how China could potentially benefit from the ongoing conflict because it "will have a destructive effect on the construction of the India-Middle East-Europe corridor, announced during the last G20 summit... This corridor, which is supposed to connect India to Europe via the Middle East, passes through Israel. Some observers even believe that it will be a competitor to China's Belt and Road initiative. Given recent events, it is unlikely that the plan for this corridor will be implemented."92

Nevertheless, this article concluded by noting that "it is not only India, the United States and the countries of the region that are suffering due to the recent war. Rather, China, as an important and active actor in the Middle East region, will be damaged by it as well" China is one of the most important purchasers of Middle Eastern oil, so if the scope of the war in the region widens, the global oil market will also be disrupted, and this will be very costly for the Chinese economy, which is already facing significant challenges."<sup>93</sup>

Tars-e Āmrikā az ehtemal vorud-e Irān be Jang-e Esrā'īl va Ghazeh وزغ و العنارس الحين عبي الرس الحين الرو المهتاح المنارع المورو المهتاح المنارع المورو المهتاح المنارع المينارس الحين المنارع الم

<sup>&</sup>lt;sup>86</sup> Jang-e Ghazeh; āyā Jomhuri-ye Eslami-ye Irān vāred-e meydān mishavad? الدوشوم نادىم دراو نارىا عمالسا عرومج اىآ ؛مزغ گـنج [Gaza War; Will the Islamic Republic of Iran enter the field?), 8 am media, October 22, 2023, link.

<sup>&</sup>lt;sup>87</sup> Goftogu-ye Reuters ba 9 maqam-e Irani: Jomhuri-ye Eslami dar nahve modakhale dar Jang-e Hamas va Esra'il dachar-e sardargami ast عول العام المحال المعال المحال المح

<sup>&</sup>lt;sup>89</sup> Cherā Chīn va Amrīkā, bāzandegān-e bozorg-e Jang-e Ghazeh hastand? النونتس مزغ گـن ج گـرزب ناگـدززاب اكــوما و نصج الرج [Why are China and America the big losers of the Gaza war?], *Khabar Online*, October 16, 2023, <u>link</u>.

<sup>91</sup> Tin beh komak-e "Shi" az anza-ye beynolmelali kharaj shod دش جراخ عللمانانى ب عاوزنا زا «ىش» كسمك هب نىت [Putin got out of international isolation with the help of Xi], *Iranian News Labour Agency,* October 22, 2023, <u>link</u>.

<sup>92 &</sup>quot;Why are China and America the big losers of the Gaza war?", Khabar Online.

<sup>93</sup> Ibid

### **Conclusion**

Throughout 2023, Iranian commentators have navigated a turbulent sea of geopolitical shifts, with China's growing influence in the Middle East stirring both strategic optimism and cautious skepticism. From the Riyadh Summits in December 2022 to more recent diplomatic developments, the Iranian press has actively scrutinized Chinese maneuvers, pondering their implications for Iran's strategic posture and economic aspirations.

The media debate in the Islamic Republic reflects a nuanced understanding of international relations. Commentators viewed Beijing's engagements with Saudi Arabia and the GCC through a prism of opportunity and challenges. Some argued that China's expanding relations in the Middle East could indirectly benefit Tehran by weakening US hegemony. Others expressed concern over the potential sidelining of Iran in the face of Beijing's broader regional ambitions, cautioning against excessive reliance on China.

In conclusion, the Iranian press, despite its limited autonomy, has articulated a complex portrait of China's activities in the region, balancing strategic optimism with a critical eye toward the realities of international politics. The overarching narrative suggests a desire for a more balanced, diversified foreign policy approach that safeguards Iran's strategic interests while navigating the ever-shifting sands of Middle Eastern geopolitics.

## IRAQ

Similarly to our observations in last year's ChinaMed Report, in 2023 most Iraqi commentators mainly discussed China in the context of Sino-Iraqi bilateral relations. However, unlike in previous years, the media portrayal of Beijing as a regional actor underwent a dramatic evolution, turning especially critical in reaction to Chinese actions, real or perceived, toward the conflict in Gaza

### **Domestic Development and Regional Hopes**

In line with their counterparts elsewhere in the Arab world, Iraqi analysts have displayed a keen interest in examining whether the Saudi-Iranian rapprochement could augur increased Chinese involvement in Middle Eastern diplomacy and security. However, most of them doubted that China could emerge as a powerful mediator. For example, an article published by the Iraqi newspaper al-Sabaah dismissed China's role hosting the Iranian and Saudi delegations as "another Chinese propaganda exercise."94 This skepticism likely stems from Iraq's key role in earlier negotiations leading up to the final agreement reached in Beijing. Indeed, Mohammad Hassan al-Sa'adi underscored that it was Iraq, not China, that "served as the main sponsor that enabled Tehran and Riyadh to find common ground." He argued that Iraq rightfully deserves more credit for "making [Saudi-Iranian relations] calmer and more stable than before."95

Nonetheless, official reports discussing Iraqi Interior Minister Abdul Amir al-Shammari's meetings with the ambassadors of Saudi Arabia and China suggest Baghdad looks favorably at Beijing's role as mediator. Discussions with the ambassadors reportedly touched upon "issues of mutual interest, in particular, security coordination and cooperation." 96

Moreover, other Iraqi commentators contended that China's diplomatic engagement in the region could also prove advantageous for Iraq's bilateral relations with Beijing. For example, economics expert Maladh al-Amin suggested that

the summits in Riyadh in December 2022 could further bolster the already flourishing Sino-Iraqi relationship, especially in the field of technology and knowledge transfer within the framework of the much-discussed "oil-for-reconstruction" agreement activated back in 2019.<sup>97</sup>

Aliya Nassif, an MP with the State of Law Coalition, echoed similar sentiments, adding that the only path to rebuilding the country lies in implementing the aforementioned Iraqi-Chinese "oil-for-reconstruction" agreement, and by following the lead of "Arab countries, such as Saudi Arabia," that "are racing to side with China, defying American pressure."98

That said, much of the media discussion continued to focus on the "oil-for-reconstruction" deal, reiterating many of the main themes that have been part of this debate since 2019. For instance, Fateh Abdel-Salam, editor-in-chief of al-Zaman, lamented that the country, regrettably, cannot "strategically benefit from China" due to widespread corruption and external pressure from the United States.<sup>99</sup>

In this vein, Harith Hasan, a Senior Non-resident Fellow at the Carnegie Endowment for International Peace, writing for the independent newspaper al-Mada, criticized not the oil-for-reconstruction-agreement per se, but rather the confidence that several Iraqi political parties have placed in it. In his opinion, since its signing, the agreement has been considered as a "certain promise to develop the country," as well as a means to reduce Baghdad's dependence on Washington. According to Hasan, this perspective is particularly prevalent among groups close to Iran, which have included upholding the deal with China as an important part of their political platform.

However, Hasan highlighted that China and Iraq already have strong economic relations (Figure 1). Baghdad ranks as Beijing's third-largest oil supplier globally, and Chinese energy companies like PetroChina and Sinopec have been active in Iraq for over a decade. As shown by ChinaMed Data (see Figure 1 in the section on Saudi Arabia), Iraq has been the region's second-largest energy supplier for the People's Republic for

<sup>&</sup>lt;sup>94</sup> Hisham Dawud, Al-Tasawwurat al-'alamiyya wa-al-'iraqiyya hawla al-wasata al-siniyya تونوص ل قطاسول الوح تُوقار على و تُوقار على الموال المول ال

<sup>&</sup>lt;sup>95</sup> Mohammad Hassan al-Sa'adi, جدع اسل ا نصح على المائلة على المائلة على المعتمل المائلة والمعتملة المعتملة ا

<sup>96</sup> Wazir al-dakhiliyya yabhath ma'a safiray al-sa'udiya wa-al-sin al-tansiq wa-al-ta'awun al-'amani نېوصلاا ورويفس عم شحبي قولخادل روزو [Interior Minister discusses coordination and security cooperation with ambassadors of Saudi Arabia and China], NINA News, June 18, 2023, link.

<sup>97</sup> Iqtisadi li-NINA : al-ʿamal bi-ittifaqiyat al-Sin al-iqtisadiya sayanʿakisu ijabiyan ʿala tabiʿat al-iʿmal fi al-ʿIraq نيصلا تاويقافتاب لمع لها : النون لك يداصتقا العالم عله على المعالم على المعالم الله على الله على المعالم الله على الله ع

<sup>99</sup> Fateh 'Abd al-Salam, Al-Sin wa-l-Sa'udiya... wa-l-'Iraq قارعالو ...قىدوعصالاو نىصلا [China and Saudi Arabia... and Iraq], al-Zaman, December 9, 2022, link.

<sup>[</sup>About the Chinese agreement], al-Mada, December 18, 2022, <u>link.</u> ۋىنېصلا ئېقافــــَالانا نې An al-ittifaqiyat al-siniya ئېنېصلا ئېقافـــالانا نې 100 Harith Hassan, `An al-ittifaqiyat al-siniya ئېنېصلا ئېچىدى الله ئېرى

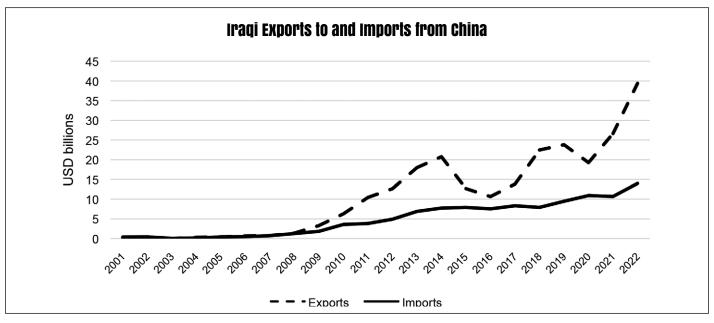


Figure 1 Prepared by the ChinaMed team. Data from: https://www.chinamed.it/chinamed-data/middle-east/iraq.

six consecutive years since 2017, with total exports reaching US\$39.1 billion in 2022.

Therefore, given China's weight in the Iraqi economy, with Chinese FDI in the country amounting to US\$1.9 billion in 2021 (Figure 2), the central issue for many analysts revolves around whether and how Chinese investments can genuinely contribute to Iraq's development. This question is especially crucial in the context of the withdrawal of many Western energy companies, prompting concern regarding the suitability of Iraq's political, security and economic environment. Hassan underlined in his report that this task befalls upon the Iraqi government and not the Chinese companies, concluding that the oil-for-reconstruction agreement and cooperation with China in general will only yield limited benefits without proper reforms.

This issue of "rentier culture," as raised by Hasan, can be found also in the views expressed by economist Abdul Salam Hassan, who was interviewed by al-Hall. Hassan also argued that new Chinese investments in Iraqi oil fields will not yield significant gains for Baghdad unless stricter regulations are implemented, including ensuring that more than 50% of the labor force in new projects is made up of Iraqis.<sup>101</sup>

Furthermore, there was also significant debate over the Central Bank of Iraq's decision to use the Chinese yuan instead of United States dollars in its commercial exchanges with China. In an interview for NINA, economist Raad Twigg expressed concerns that "the Chinese yuan could be manipulated to benefit the Chinese economy," potentially harming Iraqi oil and commodity exports to China. On the other hand, Nabil al-Marsoumi, a professor of economics at the University of

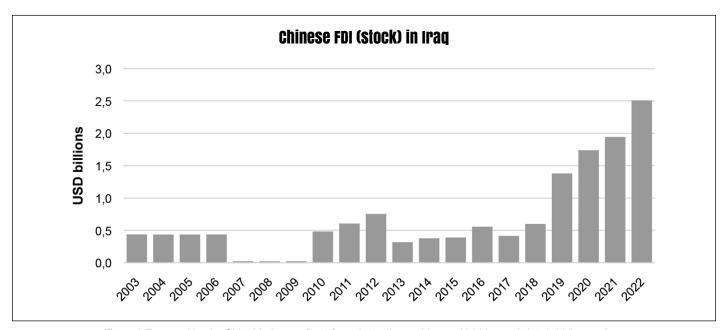


Figure 2 Prepared by the ChinaMed team. Data from: https://www.chinamed.it/chinamed-data/middle-east/iraq.

<sup>102</sup> lqtisadi yahdharu min istikhdam al-yuan fi al-tijjarat al-'iraqiya ma'a as-Sin نېصلا عم ق*ېقار ځل*ا ټولېلا مادځتس انم رذحي يداصتق [An economist warns against the use of yuan in Iraqi trade with China], NINA, February 27, 2023, link.

Basra, offered a less alarmist take for the pan-Arab newspaper *I-Quds al-Arabi*, noting how other states, including Saudi Arabia, have already adopted similar measures. However, al-Marsuomi also cautioned that using the Chinese yuan does not free Iraq from relying on the dollar, as oil, Iraq's primary export, remains priced in the American currency regardless.

### After October 7: Turning Sour on China

Diverging from the reactions in other Arab countries, in Iraq the Hamas-led surprise attack against Israel on October 7 did not mark a turning point after which perceptions of China as a friendly power took even greater hold. On the contrary, Iraqi media published many articles featuring meaningful criticism of the Chinese response, citing ambiguity and a perceived self-interested stance.

Some Iraqi commentators even contended that China has an interest in seeing the war continue. According to Ammar Jallo, writing for al-Hall, "perhaps China is one of the most prominent countries that wishes—but does not declare—to prolong the war waged by Israel against Hamas." For Jallo, China, as a rising power intent on reshaping the international order, benefits from how the conflict is undermining the US' global standing and is diverting attention away from Asia. Indeed, he suggested that "the repercussions of the war in Gaza have spread throughout the world, representing a political challenge to the West. This could contribute to its weakening, with many implications for the future of the international system, which China seeks to transform into a multipolar system. This is because it would allow it to emerge as a power similar to the US and establish new rules."

These suspicions are fueled by the discovery of Chinese-made weapons in use by Hamas and Hezbollah. As Muhammad al-¹Isa posited in his article in al-Hall, "it turns out that Hamas has filled its arsenal with unconventional weapons, some of which are manufactured in countries thousands of miles away."¹06 Al-¹Isa also quoted Mustafa al-Zawati, a Palestinian researcher and reporter, on this pressing issue. According to al-Zawati, as Arab countries abandoned the Palestinian cause, "Hamas got close to Iran, Russia and, later on, China" to achieve a "qualitative improvement of its equipment, weapons, and military tactics."¹07

However, Iraqi authors also believe that Beijing aims to contain the conflict, preventing it from escalating into a regional war. They argued that China is attempting to achieve this through its influence on Iran, as Beijing allegedly has always had a certain sway on the Iranians. Ramz al-Homsi

even titled his article on this topic "The decision on the war in Gaza is Chinese, not Iranian!" In this piece he argued that "the reduction in the support in Iranian media and among those who follow Iran for Hamas and the idea of entering into war against Israel is linked to an official request directly from the 'Eastern Alliance.'! In particular, Al-Homsi added, Beijing fears the possible consequences of a regional conflict on its own already slowing economy.

Regarding the potential for Chinese mediation, Iraqi commentators have been just as critical. Ahmad Aboudouh characterized China's statements and declarations as just "smoke and mirrors" highlighting "the ambiguity of Chinese diplomatic language and the small amount of money provided to Gaza by a power considered the second-largest economy in the world." Another commentator, Mustafa al-Zawati, also highlighted the lack of clarity and resoluteness in the Chinese position, arguing that "there is no active and direct Chinese role similar to that of Iran and Russia, and the actual Chinese role does not go beyond making general statements like "advocating for calm and maintaining restraint." Others made similar arguments but referred to Wang Yi's statements accusing the Israeli response of going "beyond the limits of self-defense."

### **Conclusion**

Reflecting on the insights of Iraqi journalists, the narrative on China's involvement in Middle Eastern affairs and its bilateral relations with Iraq presents a dichotomy in perspectives before and after the Hamas-led attack on Israel. Initially, discussions centered around the Riyadh Summits and the potential for Chinese mediation in regional disputes, revealing a blend of skepticism and acknowledgment of Iraq's crucial role in fostering regional dialogue, particularly in the case of the Saudi-Iranian rapprochement. The "oil-for-reconstruction" agreement epitomized the optimism tied to Sino-Iraqi relations, despite the challenges of corruption and external influence, highlighting a hope for leveraging international relationships to benefit Iraq's development.

Post-October 7, the discourse shifted in a more critical direction, revealing a negative stance toward China's ambiguous position on regional conflicts, particularly regarding the ongoing war in Gaza. Iraqi journalists expressed concerns over China's motivations, suggesting that it may desire a prolonged conflict to reshape the international order in its favor. Criticism extended to China's limited role in direct conflict mediation, contrasting the initial hope for more significant Chinese involvement in Middle Eastern diplomacy.

<sup>103</sup> Khabir 'iraqi yuqallilu min ahmiyat i'timad al-yuan fi at-ta 'amul ma 'a as-Sin نيوصلا عم لماعتلا يف «ناويلا» دامتعا قهمها أنم للقي يقارع ريبخ [An Iraqi expert downplays the importance of adopting the yuan in the interactions with China], al-Quds al-Arabi, February 23, 2023, link.

<sup>104 &#</sup>x27;Ammar Ğallū, al-ḥarb 'alá Gaza: istiṭmār Ṣīnī li-iqtiḥāmi al-ǧanūbi al-ʻalālamī! ايبهااعلا بونجاا ماحتقال ينهص رامشتسا :قزغ علوع سرحلا [The war on Gaza: a Chinese investment to break into the Global South!], *al-Hall,* February 12, 2024, <u>link</u>.

<sup>105</sup> Ibid.

<sup>106</sup> Muḥammad al-'līsá, "āḡraqtahā bi-s-salām": al-Ṣīn lā turīdu linār Gaza ān tanṭifi'i? "أ ويفطنت نأ قزغ رانك ديرت ال نيصلا ا "Sink it with weapons": China does not want the Gaza fire to be extinguished?], al-Hall, February 7, 2024, link.

<sup>107</sup> Ibid.

<sup>108</sup> Rāmz al-Ḥamṣī, qarār al-ḥarb m'a Gaza ṣiniī ua laisa irānī! اېنارېل سېلو ينېص قزغ عم برحلا رارق [The decision on the war in Gaza is Chinese, not Iranian!], al-Hall, October 18, 2023, link.

<sup>109</sup> Ğallū "The war on Gaza: a Chinese investment to break into the Global South!".

<sup>&</sup>lt;sup>110</sup> Al-'līsá, "'Sink it with weapons': China does not want the Gaza fire to be extinguished?".

<sup>111</sup> al-Şīn tuḥaddiru min "duwāma intiqām" fī al-Šarq al-Āwsaṭ ملسوالا قرش لها يهف "ماقتنا تماود" نم رَذحت نيصلها [China warns of a "spiral of revenge" in the Middle East], al-Zamān, January 30, 2024, link.

<sup>112</sup> Wazīr al-difā'a al-Isrā'īlī: naḥtarim kiyār Hezbollah fī ḍabṭ al-nafs سفن لا طبض يف مل ا بزح رايخ مرتحن: يولي عارس ال عاضل الميزو [Israeli Defense Minister: We respect Hezbollah's choice to exercise restraint], al-Zamān, October 15, 2023, link.

## ISRAEL

Last year's ChinaMed Report underscored how, despite persistent pressure from the United States urging Israel to distance itself from China, the Israeli media debate in 2022 remained rather polarized. Indeed, in past years, many Israeli voices advocated for a balanced approach, aimed at preserving technology cooperation, as well as bilateral trade and investment ties with Beijing. However, in 2023, concern that Chinese diplomatic engagement in the region was endangering Israeli national security led to strong and unanimous criticism of China becoming prevalent across the entire Israeli media ecosystem, especially in the wake of the Hamas-led surprise attack by Palestinian militants on October 7.

### **Hedging Amid the "Wave of Reconciliation"**

Throughout the first half of 2023, as bilateral trade relations continued to intensify (Figure 1), concerns emerged regarding

the risks associated with ties to China, especially connected to electric vehicle imports and collaboration in high-technology sectors—likely contributing to the Israel-China Free Trade Agreement's current state of limbo.<sup>113</sup> Moreover, over the course of the year, there was growing apprehension of China's diplomatic efforts in the Middle East.

Nevertheless, at the outset of 2023, the Israeli press expressed little worry for Beijing's regional engagement, including the China-brokered rapprochement between Saudi Arabia and Iran announced in March.<sup>114</sup> While many analysts elsewhere in the region viewed this "Beijing Agreement" as undermining Israel's hopes of normalizing its relations with Saudi Arabia and forming an anti-Iranian coalition with the Gulf states, several Israeli commentators remained confident that Tel Aviv's budding cooperation with Riyadh was not at risk.<sup>115</sup> A few even argued that in this evolving regional context Israel should go beyond its "special relationship" with the United States and strengthen its strategic relations with China.<sup>116</sup>

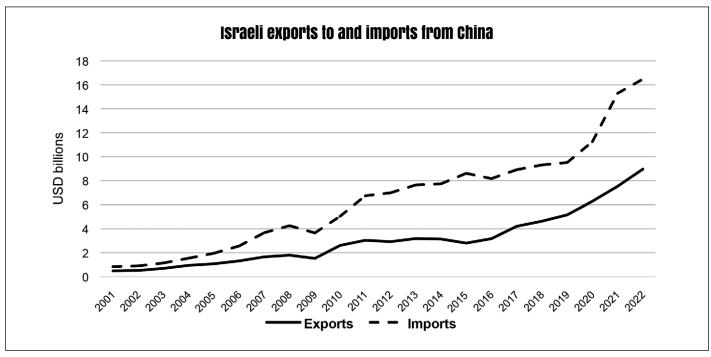


Figure 1 Prepared by the ChinaMed team. Data from: https://www.chinamed.it/chinamed-data/middle-east/israel.

<sup>&</sup>lt;sup>113</sup> Daniel Shamil, Kol Shavua Mushak Motag Hadash: Kakh Hechal Hashitafon Hasini Bashuk Harkev Hayisraeli יניסה קושב בכרה ילארשיה לכ עובש קשומ [Every week a new brand is launched: this is how Chinese cars flooded the Israeli market], *The Marker,* January 1, 2023, link.

<sup>&</sup>lt;sup>114</sup> Zalman Shuval, המגמה היפל "ןיס שארב ונינייעמ" הכירצ עיפשהל לע ןונכתה יגטרטסאה לש לארשו [The trend of "China as top priority" should influence Israel's strategic planning], *Maariv*, January 16, 2023, <u>link</u>.

<sup>&</sup>lt;sup>115</sup> Ron Ben-Yishai, Washington Safga Stirat Lekhi Nosefet MiSaudia ווטגנישוו הגפס תריטס יחל תפסונ הידועסמ [Washington received another slap in the face from Saudi Arabia], *Ynet*, March 10, 2023, link.

<sup>&</sup>lt;sup>116</sup> Anat Hochberg-Marom, HaYim HaTivukh HaSini Ben Saudia LeYiran Yeshane Et HaMizrakh HaTikhon הנשי תא חרזמה וויתה יניסה ויב [Will the Chinese mediation between Saudi Arabia and Iran change the Middle East?], *Maariv*, March 11, 2023, link.

However, as the implications of the Beijing Agreement became clearer, with it bringing an end to Iran's regional diplomatic isolation to the perceived detriment of Israel's security, the Israeli press began to cover China's diplomatic efforts in the Middle East in a more negative light.<sup>117</sup>

The Chinese notion of a "wave of reconciliation" washing over the region, as well Beijing's offer to facilitate peace talks between Israel and the Palestinians, received little credence. This proposal, initially put forth by then Chinese Foreign Minister Qin Gang in April, was reiterated by President Xi Jinping in June during Palestinian President Mahmoud Abbas' state visit to China.

For instance, Galia Lavi, Deputy Director of the Diane and Guilford Glazer Israel-China Policy Center at the Institute for National Security Studies (INSS), dismissed Xi's three-point proposal to settle the Palestinian issue as "too generic and devoid of specific practical steps." Noting also "China's clear pro-Palestinian stance," Lavi affirmed that "Israel cannot afford to alienate its close ally, the US." 20

This potential risk surfaced later in June when Prime Minister Benjamin Netanyahu confirmed his intention to visit China in the latter half of 2023. Although Netanyahu's trip to Beijing (allegedly scheduled from October 28 to November 2) never materialized, it sparked a vibrant debate regarding Israel's position within the emerging Sino-American global rivalry.<sup>121</sup>

Numerous Israeli analysts feared that Netanyahu traveling to China could be seen as a provocation by the Biden administration, which had yet to invite the Israeli PM to Washington.<sup>122</sup> For instance, according to Major General Amos Yaldin, president of MIND Israel and former head of the Israeli Defense Forces' (IDF) Intelligence Division, this attempt

to emulate the Saudi model of "diversification of foreign partners" is "a move that will harm the Israeli national interest, not advance it" as, unlike Riyadh, Tel Aviv directly depends on US support.<sup>123</sup>

While Israeli perceptions of China had generally deteriorated by the summer of 2023, in the Israeli media there continued to be positive perspectives of China's role in the region alongside articles advocating a balanced approach between Beijing and Washington. However, such opinions all but evaporated in the press in the aftermath of October 7 and the Israeli invasion of Gaza.

### After October 7: a Predictable Betrayal?

Following the surprise attack by Hamas-led Palestinian militant groups on October 7, China immediately called for deescalation. In statements made after the bombing and invasion of the Gaza Strip by the IDF, Chinese officials described Israel's actions as "going beyond self-defense," urged Tel Aviv to refrain from "collective punishment," and affirmed that the primary issues are an absence of justice for the Palestinian people and the need to realize a two-state solution.

Beijing's position ignited controversy within the Israeli media. Many were outraged by China's failure to openly condemn or even acknowledge Hamas, perceiving Beijing's stance as a violation of the strong bilateral economic partnership established in recent years. 125 Tuvia Gering, a researcher at the Israel-China Policy Center of the INSS, went so far as to assert that Beijing's "silence amounted to tacit consent" and that "instead of fulfilling the role of the great and responsible power that it claims to be, China is exploiting the conflict for geopolitical benefits." 126

<sup>&</sup>lt;sup>117</sup> Assaf Orion, Yiran Yotset MeHaBidud HaBenle'umi VeYisrael Tsrikha Lakhshosh שושחל ןאריא תאצוי דודיבהמ ימואלניבה לארשיו הכירצ [Iran is emerging from international isolation and Israel should be worried], *Globes*, April 15, 2023, <u>link</u>; Anat Hochberg- Marom, Menatselet Et HaHizdamnut: Kakh HaMatsaz BeYisrael UVa Olam Mashpia Al Peuloteha Shel Yiran | Doctor Anat Hochberg Marom מלצומ תא תונמדזהה: רכ בצמה לארשיב [Taking advantage of the opportunity: this is how Iran's actions are affected by the situation in Israel and in the world| Dr. Anat Hochberg Marom] *Maariv*, April 15, 2022, <u>link</u>.

<sup>&</sup>lt;sup>118</sup> Seth J. Frantzman, Could China serve as broker of Israel-Palestinian peace? - analysis, *Jerusalem Post*, April 24, 2023, <u>link</u>; Seth J. Frantzman, China pushes for 'reconciliation' in Middle East, nuke deal progress for Iran - analysis, *Jerusalem Post*, August 21, 2023, <u>link</u>.

<sup>&</sup>lt;sup>119</sup> Galia Lavi, Sin Shalkha Lanu Yitut Diplomati Mad'ig ןיס החלש ונל תותיא יטמולפיד גיאדמ [China has sent us an alarming diplomatic signal], *Ynet*, June 19, 2023, <u>link</u>.

<sup>120</sup> Ibid.

<sup>&</sup>lt;sup>121</sup> Shirit Avitan Cohen, Lilac Shuvel & Ariel Kahana, Rosh Hamemshalah Netanyahu Yeitzei LaBikur Medini BeChina והינתנ אציי רוקיבל ינידמ ויסב שאר [Prime Minister Netanyahu will go on a diplomatic visit to China], *Israel Hayom*, June 28, 2023, <u>link</u>.

<sup>&</sup>lt;sup>122</sup> Yuval Sade, HaNesi'a Shel Netanyahu LeSin Hi Od Himur Mesukan VeLo Mutsdak קדצומ העיסנה לש והינתנ ןיסל איה דוע רומיה וְכוּסמ אלו [Netanyahu's trip to China is another dangerous and unjustified gamble], Calcalist, June 28, 2023, link; Yossi Yehoshua, Gormei Bitakhon Mutradim MeBikur Netanyahu BeSin ימרוג וְוחטיב חידרטומ רוקיבמ והינתנ וְיסב: "יותיע עורג הניחבמ תיטקט ([Security officials are disturbed by Netanyahu's visit to China: "Tactically bad timing"], Ynet, June 28, 2023, link; Shlomo Shamir, HaMezifot SheKibel Netanyahu MeHaMaarav Yisham'u Kemo Makhma'ot Leumat Ma SheMetzapeh Lo BeSin והינתנ ברעמהמ ועמשיי ומכ תואמחמ תמועל המ הפצמש ול וְיסב תופיזנה לביקש [The reprimands Netanyahu received from the West will sound like compliments compared to what awaits him in China], Maariv, July 2, 2023, link.

<sup>&</sup>lt;sup>123</sup> Amos Yadlin, Ma SheNakhon LeSa'udim Lo Nakhon LeYisrael: Asur Lehipanot Oref LeArtsot HaBrit | Da'a — רוטא תונפהל ףרוע הראל"ב | העד המ ןוכנש בידועסל אל ןוכנ לארשיל: [What is true for the Saudis is not true for Israel: we must not turn our backs on the USA | Opinion], *Walla*!, June 28, 2023, <u>link</u>.

<sup>&</sup>lt;sup>124</sup> Yitzhak Nir, HaYom Akharei Amerika: Lehash'ir LeSin Delet Petukha Ze Lo Sof HaOlam החותפ הז אל ףוס םלועה םויה ירחאש הקירמא: ריאשהל ןיסל תלד [The day after America: leaving the door open to China is not the end of the world], Walla!, July 2, 2023, link; Gali Weinreb, Milkhemet HaTrufot Ben Artzot HaBrit LeSin, VeMa HaYisraelim Yakholim Leharviakh Mimena תופורתה ןיב הרא"ב ןיסל, המו םילארשיה םילורי חיוורהל הנממ תמחלמ [The pharmaceutical war between the US and China, and what the Israelis can gain from it], Globes, July 27, 2023, link.

<sup>&</sup>lt;sup>125</sup> Yim Nezifa LeIsrael Uvli Ginui LeHamas: Ma Sin Rotza MeHaMilkhama BeMizrakh HaTikhon? הצור המחלמהמ חרזמב ןוכיתה םע הפיזנ לארשיל ילבו יוניג? [With a rebuke to Israel and no condemnation to Hamas: what does China want from the war in the Middle East?], *Ynet*, November 1, 2023, <u>link</u>.

<sup>&</sup>lt;sup>126</sup> Ibid.

Indeed, most Israeli analysts concluded that China's de facto position of "pro-Palestinian neutrality" was not due to animosity toward Israel, but rather because of China's strategic considerations vis-à-vis the United States. Ori Sela, from Tel Aviv University's Department of East Asian Studies, posited that Beijing's actions and rhetoric are "supposed to make the Arab and Muslim world feel that China is on its side," "attack the US by presenting it as a colonialist and hegemonic power," and help the People's Republic "position itself as part, or leader of the so-called 'Global South'." [27]

Furthermore, there was a prevailing consensus that Beijing harbored no love for Hamas, with many Israeli China experts taking to the press to explain what they deemed "China's shameful position." 128 For example, geopolitics analyst Anat Hochberg-Marom clarified that "China's leadership abhors Hamas, abhors radical Islam and murderous terrorism. In its geostrategic and long-term view, [Beijing] does not identify with or support Hamas."129 Furthermore, there was a prevailing consensus that Beijing harbored no love for Hamas, with many Israeli China experts taking to the press to explain what they deemed "China's shameful position."128 For example, geopolitics analyst Anat Hochberg-Marom clarified that

"China's leadership abhors Hamas, abhors radical Islam and murderous terrorism. In its geostrategic and long-term view, [Beijing] does not identify with or support Hamas."<sup>129</sup>

There was much more debate on whether China could act as a mediator, with some suggesting that Beijing could play a crucial role in restraining Iran and preventing the conflict from escalating into a regional war—a move that aligns with China's strategic interests, particularly concerning energy security. In this context, certain Israeli commentators proposed that Tel Aviv should actively nurture its relations with Beijing and involve China prominently in diplomatic efforts to secure the release of Israeli hostages in Gaza and end the conflict.

However, others, including Galia Peres Bar-Nathan of Hebrew University's Department of International Relations, emphasized the limits of Beijing's mediation capacity. Despite China's regional economic interests, particularly its investments in Israel and elsewhere in the region (Figure 2), Iranian-backed groups such as Hezbollah and Hamas "can also possess a certain degree of independence" and, thus, may "not necessarily always do what the Iranians say." 132

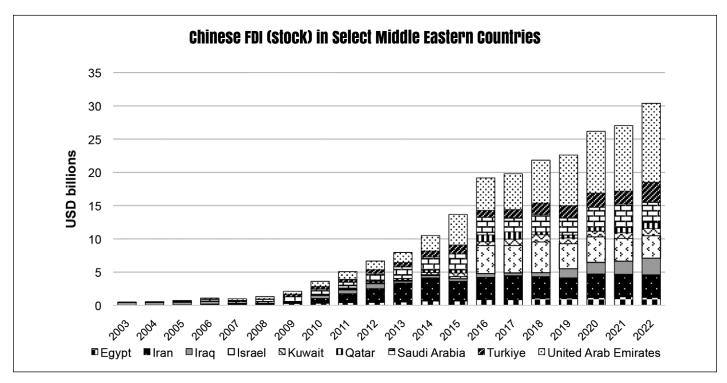


Figure 2 Prepared by the ChinaMed team. Data from: https://www.chinamed.it/chinamed-data/middle-east/.

<sup>&</sup>lt;sup>127</sup> Ori Sela, HaMiskhak HaGeo-Astrategi Shel Sin: Tomekhet BaFalastinim Yim Mar'it Ain Shel Netraliyut םע תיארמ ןיע לש תוילרטינ קחשמה ואיגה-יגטרטסא (China's geostrategic game: supporting the Palestinians with the appearance of neutrality), *Globes*, November 4, 2023, link.

<sup>&</sup>lt;sup>128</sup> Yoav Karni Sin Khogeget Et HaKhazon HaGlobali Shela, VeMitna'eret Melsrael ויס תגגוח תא ווזחה ילבולגה הלש, תרענתמו לארשים [China celebrates its global vision, and renounces Israel], *Globes*, October 19, 2023, <u>link</u>.

<sup>&</sup>lt;sup>129</sup> Anat Hochberg-Marom, Sin Menasa Lemanef Et HaMilkhama LeYir'ur HaHegemonia HaAmerikanit BeMizrakh HaTikhon | Dr. Anat Hochberg Marom ויס הסנמ ףנמל תא המחלמה רוערעל הינומגהה תיאקירמאה חרזמב ווכיתה | ד"ר תנע גרבכוה םורמ [China is trying to leverage the war to undermine American hegemony in the Middle East – Dr. Anat Hochberg-Marom], *Maariv*, October 27, 2023, link.

<sup>&</sup>lt;sup>130</sup> Sakhkanit Merkazit Nosefet: Madua Sin Kol Kakh Mud'eget MeHaMilkhamah Ben Israel LeHamas ין ב לארשי סאמחל תינקחש תיזכרמ תפסונ: עודמ (עודמ Ianother key player: Why is China so worried about the flare-up between Israel and Hamas?], *Maariv*, October 19, 2023, link.

<sup>&</sup>lt;sup>131</sup> Eran Nitzan, Sin Eina Me'unyenet BeMilkhama Kolelet VeAf Yakhola Limnoa Hit'arvut Yiranit עונמל תוברעתה תינאריא ןיס הניא תניינועמ המחלמב תללוכ רוברעתה תינאריא ויס הניי אוער (China is not interested in an all-out war and can even prevent Iranian intervention), *The Marker,* October 17, 2023, link.

<sup>&</sup>lt;sup>132</sup> Hila Weissberg, HaKhokeret SheMenasa Lehasbir: Ma HaSikui SheTifrotz Milkhemet Olam Shelishit? תמחלם בלוע תישילש תרקוחה הסנמש ריבסהל: [The researcher who tries to explain: what is the chance that a third world war will break out?], *Globes*, November 3, 2023, <u>link</u>.

Regardless of this debate, the Israeli press universally voiced concern over the portrayal of the conflict in Chinese media. This apprehension was exacerbated by the prevalence of anti-Semitic content on Chinese internet platforms and a subsequently debunked rumor purporting that Israel was removed from online maps in China. Tech reporter Ofir Dor hypothesized that this anti-Israeli "propaganda" might be getting disseminated with governmental approval, given the stringent monitoring of Chinese websites.

### **Conclusion**

While Tel Aviv's balanced position amid the growing rivalry between China and the US was already widely discussed in the Israeli media, China's diplomatic engagement in the Middle East in 2023 became an increasingly concerning issue in Israel. Given the high importance Israelis place on national security, China helping Iran escape its pariah status sparked debate on whether it is appropriate to further strengthen ties with Beijing, especially considering the cold relations between Netanyahu and the Biden administration.

However, the October 7 attack and the subsequent war in Gaza put an end to such discussions as China's "pro-Palestinian neutrality" led to outrage across the Israeli media ecosystem. While Israeli analysts and experts took to the press to elucidate the reasons behind Beijing's stance, with some arguing that the People's Republic could play a role in at least restraining Iran, our analysis reveals that China is facing a public opinion crisis in Israel, not helped by rising cases of anti-Semitism on the Chinese internet.

Considering the growing global indignation toward Israel regarding its conduct toward civilians in Gaza, which has prompted South Africa to submit a case at the International Court of Justice accusing Tel Aviv of committing genocide, it is highly unlikely that China, which seeks to strengthen its position among Middle Eastern and Global South countries, will change its critical stance on Israel any time soon. Consequently, it is increasingly probable that Beijing's reputation in the Israeli media will continue to deteriorate in the months to come.

<sup>&</sup>lt;sup>133</sup> Vicky Auslander, HaGeopolitica Bal'a Et Khevrot HaTekhnologia היגולונכטה תורבח תא העלב הקיטילופואיגה [Geopolitics has engulfed the technology companies], Calcalist, November 5, 2023, link; Ofir Dor, HaShem Israel Ne'elam MeSherutei HaMapot HaMovilim BeSin תופמה יתורישם םלענ לארשי םשה [The name Israel has disappeared from the leading map services in China], *The Marker*, October 31, 2023, link.

<sup>&</sup>lt;sup>134</sup> For clarification on the online map issue see: Wang Zichen & Jia Yuxuan, Did China recently remove Israel's name from its maps?, *Pekingnology*, November 1, 2023, <u>link</u>.

<sup>&</sup>lt;sup>135</sup> Dor, "The name Israel has disappeared from the leading map services in China."

## SAUDI ARABIA

Picking up from where last year's ChinaMed Report left off, Chinese President Xi Jinping's state visit to Riyadh in December 2022 was seen by Saudi analysts as underscoring the recent marked improvement in Saudi-China ties and signaling the start of a new phase in bilateral relations. This renewed and robust partnership achieved a significant diplomatic breakthrough in March 2023 when China successfully mediated the restoration of Saudi-Iranian diplomatic relations. Consequently, the narrative depicting China as an important and amicable regional player gained further prominence in the Saudi press, particularly in the aftermath of the Hamas-led surprise attack against Israel on October 7.

### From the Riyadh Summits to the Beijing Agreement

Following the summits held in Riyadh during Xi's state visit in December, Saudi observers expressed widespread enthusiasm for the recent deepening of Sino-Saudi and Sino-GCC relations, predicting that stronger ties with China would enhance the Kingdom's global standing. There seemed to be consensus among commentators that these diplomatic developments hint that the Kingdom is proactively seeking to broaden its relationship with its largest trading partner beyond the economic sphere, as it strives to pursue a more independent

foreign policy vis-à-vis Washington and find alternative partners beyond its traditional American security ally.<sup>136</sup>

For example, Faheem Al-Hamid articulated in al-Riyadh his view that the Riyadh Summits marked the beginning of "a new era of independence" for Saudi Arabia and the countries of the Gulf Cooperation Council, whose economies are now "more connected to China than ever before" through trade and the export of oil. ThinaMed Data (Figure 1) reveals that in 2022, Saudi Arabia ranked as Beijing's top oil supplier in the Gulf and worldwide with energy sales reaching a record high of U\$\$65.8 billion. In light of China's heavy reliance on its Gulf partners to meet its domestic energy needs and the substantial economic benefits of this relationship, Al-Hamid was confident that Arab Gulf countries would be able to strike a balance between China and the United States while at the same time prioritizing their own economic and security interests.

However, lingering questions persisted regarding the credibility and viability of Beijing's aspirations to serve as an alternative security guarantor for the region. Despite American retrenchment, most Arab commentators from the Gulf concurred that both the US and China would maintain their presence in the Middle East, with Washington acting as the primary security provider and Beijing focusing on trade and investment.

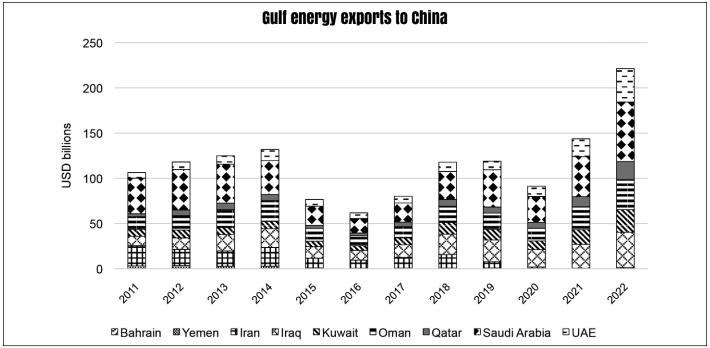


Figure 1 Prepared by the ChinaMed team. Data from: https://www.chinamed.it/chinamed-data/middle-east.

<sup>136</sup> Al-Saʿudiya wa-l-Sin... hudud al-shiraka fi ʿalam mudtarab برطضم ملاع يف قكارشلا دودح ...نيصلاو قيدو عسل [Saudi and China... limits of partnership in a turbulent world], *al-Jazeera and Asbab*, December 23, 2022, <u>link</u>.

<sup>&</sup>lt;sup>137</sup> Faheem Al-Hamid, Qimam al-Riyadh asasat li-haqbat istiqlaliya قتى اللق على المورك من المورك المع [The Riyadh Summits established an era of independence], *al-Riyadh*, December 15, 2022, <u>link</u>.

Nonetheless, following the reconciliation between Riyadh and Tehran—an apparent diplomatic victory for China over the traditional conflict mediator in the region, the United States—intense discussions erupted in Saudi media. Analysts sought to understand China's motivations for inserting itself in Middle Eastern politics in a manner previously unseen and this development's potential implications for the region.

In Okaz, Ahmad al-Jumay 'a posited that China's intervention stems from its perception of "the countries of the Middle East—Saudi Arabia and Iran in particular—not only as oil suppliers, but also as important allies participating in the New Silk Road, which was and will be China's economic and cultural objective in the region and the world." He suggested that Beijing aims to expand its diplomatic influence in the region beyond the just the economic sphere and gain a greater geopolitical role. This shift would allow China to foster a stable regional environment conducive to safeguarding its economic interests along the Belt and Road Initiative, of which both Riyadh and Tehran are signatories.

Other commentators from the Kingdom and the rest of the GCC writing for al-Riyadh, such as the Emirati political analyst Salem Al Ketbi, instead emphasized the political symbolism of the Beijing-hosted agreement. They contrasted China's diplomatic success with the rapid decline of America's popularity and influence in the region in the wake of the 2011 Arab Spring.<sup>139</sup> In particular, Saudi columnist Ali al-Khashiban observed China's "political speed and flexibility" and assurance not to interfere in other countries' internal affairs as formidable comparative advantages vis-à-vis the US.<sup>140</sup> These factors also allegedly enable Beijing to better provide the development opportunities the region needs.

In her analysis, Bina al-Mulhim portrayed the so-called "Beijing Agreement" as a Saudi diplomatic achievement first and foremost. While still acknowledging China's expanding global and regional influence, al-Mulhim emphasized how the China-brokered rapprochement "revealed that Saudi decisions are based on Saudi interests only and did not take into consideration the position of any other country." Such assertions lend credence to the thesis that Beijing was "selected" as mediator by the Kingdom to send a message to Washington in the attempt to receive greater US security concessions.

It is worth noting that these perspectives were published in al-Riyadh, which has emerged as the most active Saudi news outlet discussing the impact of US-China tensions on the region. Given that this newspaper is purportedly under the control of Crown Prince Mohammed bin Salman, it suggests

a willingness within the Saudi establishment to present a positive narrative surrounding its relations with China, while bolstering their country's own international status.

Other commentators in the Middle East, observing the development of Sino-Saudi relations, have expressed even greater certainty regarding future cooperation between Beijing and Riyadh, and have similarly adopted the notion that China's rise in the region is detrimental to the interests of the United States.

For example, one can easily come across articles with dramatic titles like "Has the end of the American century in the Middle East started?" penned by Mohammed Kharrub for the Jordanian government-owned newspaper Al Ra'i, 142 or "A new Saudi slap to Washington" the American era in the Middle East ends?" written by journalist Jad Fayyad for the Lebanese al-Nahar. 143 In line with his article's title, Fayyad argued that that "the Saudi-Iranian rapprochement and the supposed military calm in the Gulf region under Chinese guarantee will force Washington's retirement from its security role... thus making the US lose its political, economic and security influence."

Following the same trend, Israeli media also displayed increased interest in the rise of Chinese influence. Journalist Udi Etsion hypothesized that Saudi Arabia's interest in acquiring Chinese fighter jets and advanced weapons systems indicate that the Kingdom is attempting to reduce its technical and political dependence on the US, with the possible goal of obtaining American approval for purchasing F-35 stealth fighter jets and for the ability to enrich uranium. 144

### After October 7: A Just Power

China's response to the Hamas-led attack on Israel on October 7 appears to have enhanced its appeal as a partner in the Kingdom. Indeed, Saudi journalists, who have been closely monitoring the statements from Chinese and Western officials, have increasingly adopted a critical stance toward the so-called "colonial" West and international organizations like the UN, accused of being ineffective. Conversely, there has been a positive perception of Chinese (and Russian) mediation efforts. Consequently, Saudi media have highlighted China as a crucial actor to involve in order to find a solution to the war raging in Gaza.

Indeed, Saudi analysts enthusiastically reported on Beijing's position, quoting various official statements. One that garnered significant traction in Saudi media was from Chinese Minister of Foreign Affairs Wang Yi, who described

<sup>138</sup> Ahmad al-Jumayʿa, Tariq al-harir fi ittifaq al-saʿudi al-irani «ويرحلا قافىتالا يف «ريرحلا قافىتالا يف (پروجلا قام Silk Road in the Saudi-Iranian agreement], Okaz, March 15, 2023, link.

The rise of China], *al-Riyadh*, April 4, 2023, <u>link</u>. ينېصلاا دوعصلا قاحج Salem al-Katabi, Rihlat al-su'ud al-sini پنېصلاا دوعصلا

<sup>140</sup> ʿAli al-Khashiban, Al-tanafus al-amiriki al-sini wa-l-furas al-siyasiya fi al-sharq al-awsat قرشلا يف قيسايسلا صرفىالو ينيصلا يكريمال سفانتها [The Sino-American rivalry and political opportunities in the Middle East], *al-Riyadh,* January 16, 2023, link.

<sup>&</sup>lt;sup>141</sup> Bina al-Mulhim, Iran fi zhill ittifaqiyat al-taqat al-sa ʿudiyat al-siniya اَتُون عِسلُا مَوْدَ عَسلُا مَوْدُ عَسلُا مَوْدُ عَسلُا مَوْدُ عَسلُا مَوْدُ عَسلُا مَوْدُ عَسلُا مَوْدُ عَالِكُ اللهِيَّالِيَّةِ [Iran in light of confidence agreement between Saudi Arabia and China], *al-Riyadh,* March 15, 2023, <u>link</u>.

<sup>&</sup>lt;sup>142</sup> Muhammad Kharrub, Hal bada't nihayat al-qarn al-'amriki min al-sharq al-awsat? طسواًلاا قرشكا نم يكريماًلاا توقالا توادن تنادب له [Has the end of the American century in the Middle East started?], *Al Ra'i*, May 14, 2023, <u>link</u>.

<sup>143</sup> Jad Fayyad, "Safha" sa'udiya jadida li-washington…al-'asr al-amriki fi al-sharq al-awsat yantahi? يف يكثريماُلاا رصوطا ...نطنشاول قديدج قيدوعس ةعفـص [A new Saudi slap to Washington… the American era in the Middle East ends?], *al-Nahar,* April 10, 2023, <u>link</u>.

<sup>144</sup> Udi Etsion, Divuakh: Mitsraim Menahelet Mum LeRekhishat HaLavi HaSini יניסה איבלה תשיכרל מ"ומ תלהנמ םירצמ :חוויד [Report: Egypt is conducting negotiations for the purchase of the Chinese "Lavi"], Walla! May 31, 2023, <a href="Link">Link</a>.

the Israeli military response as "collective punishment" going "far beyond the limits of self-defense." The same holds true for the statements of a Chinese Ministry of Foreign Affairs' spokesperson according to which "China always stands on the side of justice and truth, denouncing and opposing all actions that harm civilians and violate international law. China is committed to working with the international community to help stop the fighting and ensure the safety of civilians, expand humanitarian work to prevent the catastrophe from worsening, and fight to reach a just and lasting settlement of the Palestinian issue."

Considering the importance Arab states have recently been giving the Palestinian cause in their international relations, Saudi analysts viewed the approach adopted by Chinese government as functional in resolving hostilities. For instance, Sadaqa Fadil characterized China's position toward the Gulf region as a "friendly policy" that is "conscious of the just Palestinian cause." Similar considerations were expressed by Samir Atallah, who defined Chinese actions in response to the war in Gaza as "right and fair." 148

Those expressing these views often also emphasized that China was "the first non-Arab to recognize the Palestine Liberation Organization" and has consistently offered robust "support for Arab issues, particularly the legitimate rights of the Palestinian people." Referring to more recent events, Saudi authors also highlighted the importance of 2016, when Beijing issued its Arab Policy Paper, declaring its support for the establishment of an independent Palestinian state based on 1967 borders. Additional declarations reinforced this narrative as they affirmed that "the Palestinian cause is considered at the core of the Middle East issue and concerns long-term peace and stability in the region, and concerns equity and international justice."

Against this background, analysts noted a significant shift in Chinese policy toward the Gulf region. As underscored by Fouad Matar in an article published in the Saudi-owned newspaper Asharq Al-Awsat, China's "soft intervention stabilizes relations between major and secondary stakeholders, rather than relying on military bases and blunt actions." Is Similarly Samir Atallah suggested that "the world will see China in a new role" as a new "just mediator" in the region.

Indeed, Saudi newspapers have lauded Beijing's stance and its efforts, particularly in achieving the temporary ceasefire

of November 2023. Additionally, Saudi media reported on the statement issued by the Permanent Representative of China to in the UN, expressing concerns about a potential regional escalation and urging the members of the UN Security Council to "take a more urgent approach by sending a message calling for a ceasefire. Similarly, they covered Xi Jinping's remarks during the BRICS extraordinary virtual summit on the Palestinian-Israeli issue, emphasizing the importance of a ceasefire and a "just solution to the Palestinian cause" to achieving "lasting peace and stability in the Middle East."

In response to Xi's statements, some Saudi authors expressed support for the Chinese President's vision, suggesting that "the international orderly shift to the multipolar system is in the interest of Arabs as a nation... this could facilitate the dissolution of the dominance of hostile poles by creating the possibility of cautiously seeking help from other poles". 555

### **Conclusion**

The deepening diplomatic ties between Saudi Arabia and China, underscored by the landmark mediation that led to the restoration of Saudi-Iran relations, marked a significant shift in the geopolitical landscape of the Middle East. This development reflects Saudi Arabia's strategic pivot toward diversifying its international partnerships and asserting a more independent foreign policy, moving beyond traditional economic ties and seeking a balanced approach amidst great power competition.

The Saudi media's enthusiastic response to the Beijing Agreement underscores how analysts within the Kingdom perceive to benefit from this realignment, through both economic integration with China's global ambitions, as well as through Beijing's nuanced approach to regional security dynamics. Furthermore, the role of China as a mediator in the Middle East is seen as introducing a new dimension to regional diplomacy, with Saudi analysts highlighting Beijing's expanding influence and the potential for a multipolar world order. This realignment is seen not only as a diplomatic achievement for Saudi Arabia but also as a possible broader recalibration of alliances and interests within a rapidly changing global context.

<sup>&</sup>lt;sup>145</sup> al-Şīn: Isra'iīl tamārisu «al-'uqābu al-ǧamā'ī» fī Ġaza قزغ يف «يعامجلا باقعلا» سرامت ليهارس! ننيصلا [China: Israel exerts «collective punishment» in Gaza], *Okaz*, October 15, 2023, link.

The Fair Mediator], Asharq Al-Awsat, November 3, 2023, إink. وعِزنكا طهريول المعارية Samir Atallah, al-uasīţ al-nazīhu وعِزنكا طهري المعارية المعا

<sup>&</sup>lt;sup>147</sup> Sadaqa Fadil, hal satad'amu al-Şīn fi'lan qaḍaīan al-umma al-'arabīa al-'adila?! [Will China really support the just causes of the Arab nation?!], *Okaz*, January 28, 2024, link.

<sup>148</sup> Atallah, "The Fair Mediator."

<sup>&</sup>lt;sup>149</sup> Fadil, "Will China really support the just causes of the Arab nation?!"

<sup>150</sup> Wang Zhimin, al-musāhimatu bi-l-ḥulūli al-Ṣīniyati li-taḥqīq al-āmin al-istiqrār fī minṭaqati al-Šarq al-Āūsaṭ نمألاا قَوْق حِسْل قَوْطنم عِفْ راروّسَسالااو (Contributing with Chinese solutions to achieve security and stability in the Middle East region], *Okaz*, December عاماً 26, 2013

<sup>151</sup> Fouad Matar, Şīn al-qalqi al-dā'im... ua al-tadakul al-nā 'im אַפּוילון לַבְּיבּילוּפ ... האַזוּבלון פֿלַפֿלון טבּים [China of constant concern... and the soft intervention], Asharq Al-Awsat, January 21, 2023, link.

<sup>152</sup> Atallah, "The Fair Mediator."

<sup>153</sup> al-Şīn taḥaddiru min imtidād al-ṣirā'i... Guterres: Gaza maqbara li-l-ātfāl الفَطْالُل مَرْبَقَم مَرْغ شَيرِيتُوغ ...عارصلاا دادتما نم رَدْحِت نيوسلاا دادتما نم رَدْحِت نيوسلاا دادتما نم رَدْحِت نيوسلاا دادتما الملائحة (China warns of prolonged conflict... Guterres: Gaza Children's Cemetery], Okaz, November 6, 2023, link.

<sup>&</sup>lt;sup>155</sup> Sadaqa Fadil, mulaḫḫaṣ 'aām limā iaǧrī bi-l-minṭaqa min taṣāra'a duwalī پلود عراصت نم قَقطنهاب پرجي امل ماع صخلم [General summary of the region's ongoing international conflict], *Okaz*, December 17, 2023, <u>link</u>.

## UNITED ARAB EMIRATES

In 2023, the media in the United Arab Emirates (UAE) closely followed several significant regional developments, notably the implications of the December 2022 Riyadh Summits and the restoration of Saudi-Iranian diplomatic relations. These events, characterized by China's active involvement, sparked discussions among Emirati analysts regarding their implications for regional stability, international alliances, and Abu Dhabi's multifaceted relations with Beijing and Washington. While China's role in the region was viewed mostly positively, especially in light of Beijing's perceived pro-Arab response to the Hamas-led attack on Israel on October 7 and the ensuing war in the Gaza Strip, concerns lingered regarding whether Chinese rhetoric could translate into concrete action.

### Reflecting on China's Role in the Gulf

The UAE have significant reason to pay close attention to Beijing's increased involvement in Middle Eastern affairs. The Emirates are China's third-largest energy supplier from the region (after Saudi Arabia and Iraq) with their energy exports to the People's Republic amounting to a record US\$36.9 billion in

2022—an 88% increase with respect to 2021 (Figure 1). Moreover, the country has become the region's foremost destination for Chinese foreign direct investment, with a recorded stock of US\$11.9 billion in 2022, more than double any other country in the Middle East (Figure 2).

In addition, China's budding partnership with Iran may impact the ongoing dispute over the islands of Abu Musa, Greater Tunb and Lesser Tunb in the Strait of Hormuz, which Abu Dhabi regards as part of its sovereign territory under illegal Iranian occupation. During the first China-GCC Summit held in December 2022, the final joint statement called for "bilateral negotiations" to resolve this territorial issue. While Tehran and the Iranian press were outraged by Beijing apparently challenging Iran's territorial integrity, media in the UAE seemingly did not pay much attention to this specific issue.

Indeed, when discussing the Riyadh Summits, Emirati analysts tended to approach issues from a broader perspective, emphasizing the importance of multilateralism and diversifying alliances for the region. Ahmad Mustafa, writing for the Emirati newspaper Al Khaleej, pointed out that policies of diversification are only natural for countries that are trying to

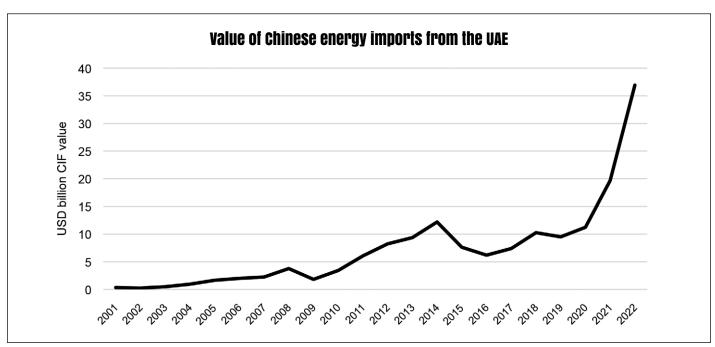


Figure 1 Prepared by the ChinaMed team. Data from: https://www.chinamed.it/chinamed-data/middle-east/ united-arab-emirates.

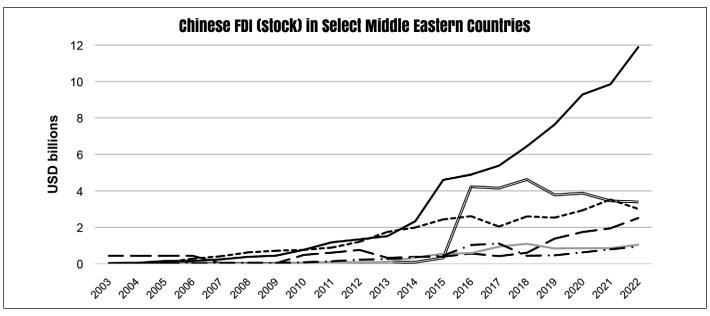


Figure 2 Prepared by the ChinaMed team. Data from: https://www.chinamed.it/chinamed-data/middle-east.

secure their national interests.<sup>156</sup> Similarly, Naji Sadeq Sharab noted that strengthening ties with China does not imply a downgrade in Arab countries' traditional partnerships. After all, he added, Arab states have no alternative but to bolster cooperation with all superpowers, as each relationship serves distinct interests.<sup>157</sup>

Further elaborating on the rationale behind Gulf states' strategic hedging policies, a report published by the Abu Dhabi-based think tank Emirati Policy Center (EPC) in late March, following the Saudi-Iranian rapprochement, analyzed the potential risks connected to deepening the country's technological partnership with Beijing. The authors argued that cooperating with China could exacerbate the rivalry between Washington and Beijing, thereby possibly jeopardizing any gains derived from working with the People's Republic. Therefore, according to the report, although GCC states "represent an ideal fertile land for the implementation of some components of China's digital strategy" due to their political stability and attractive financial environment, it is imperative that they craft a balanced approach toward the two powers and embrace a policy of diversification of international partnerships.158

However, despite cautioning against overreliance, Emirati commentators concurred that strengthening relations with China is a must. For example, in an article for the Kuwaiti newspaper Al-Seyassah analyzing Beijing's close ties with Tehran and their implications for GCC countries, Emirati analyst Salim al-Kitbi concluded that there is little cause for excessive concern. He emphasized that "it is indispensable for

a major rising power like China to build relationships with all sides" and underscored the importance of building a diverse network of partnerships.<sup>159</sup>

Despite the generally favorable perception of China's foreign policy in the Middle East, there were also commentators who cautioned Arab governments not to be naïve in their dealings with Beijing. Reflecting on the Iranian-Saudi rapprochement in Al Khaleej, Salah al-Ghul warned that growing Chinese engagement in Arab and Middle Eastern affairs will neither yield the desired fruit nor fulfill the expectations of Arab governments unless they "learn the art and science of coordinating their positions." Likewise, Atif al-Ghamri emphasized that only an integrated regional system will allow its members to develop critical mass and enhanced influence, making them globally competitive.

Undeniably, the most contentious discussion that arose in Emirati media after the Saudi-Iranian rapprochement revolved around China's potential to serve as an effective mediator in other regional hotspots and possibly replicate the diplomatic success of the so-called Beijing Agreement. This debate gained further prominence after then Chinese Foreign Minister Qin Gang reached out to the Israeli and Palestinian foreign ministers, offering them China's availability to assist with resuming peace talks. However, as outlined in another report published by the EPC in May, any expectation for China to play a more active role in the Israeli-Palestinian conflict was dashed when Beijing opted not to directly intervene in the de-escalation negotiations between Israel and the Palestinian Islamic Jihad following the clashes from May 9 to 13, 2023.<sup>162</sup>

<sup>&</sup>lt;sup>156</sup> Ahmad Mustafa, Inziʿaj ghayr mubarrar رربم ريغ جاعزن [Unjustified annoyance], *Al Khaleej,* December 16, 2022, <u>link</u>.

<sup>&</sup>lt;sup>157</sup> Naji Sadeq Sharab, La badil ʿan al-ʿalaqat al-dawliyat al-ʿarabiya قوبىر على تولودل ا تناقال على المعان على المعان على المعان على المعان على المعان على المعان إلى [There is no alternative for Arab international relations], *Al Khaleej,* December 28, 2022, <u>link.</u>

<sup>158</sup> Istratijiya al-Sin al-raqamiya: khatwa nahwa tashkil qawaʻid al-nizham al-tiknuluji al-ʻalami ماظنكا دعاوق لويكشت وحن توطخ :ةيمهقرلاا نويصلاا ةي جيتارتس (China's digital strategy: a step toward shaping the rules of the global technological order], EPC, March 31, 2023, link.

<sup>&</sup>lt;sup>159</sup> Salim al-Kitbi, Hal tuwazinu al-Sin bayna Iran wa-duwal "majlis al-ta'awun"? الأواعث له يو ناري النوب نيوس له يوسله النواوت له "[Is China balancing between Iran and the GCC countries?], *al-Seyassah,* February 27, 2023, <u>link</u>.

<sup>160</sup> Salah al-Ghul, al-Ru'ya al-'arabiyya al-mushtaraka... darura mulihha ا تحلم قرورض ... ئى شىمال ئى يورك [A shared Arabic vision... an urgent need], *Al Khaleej,* April 20, 2023, link.

<sup>161 &#</sup>x27;Atif al-Ghamri, وَيُلُونُكُا عُوقُكُا نَازَيْهُو ...يِببرعُكُا مُلِاعِكُا , إله اعْلَاع , al-'alam al-'arabi… wa-mizan al-quwa al-duwaliyya, وَيُلُونُكُا عُوقُكُا نَازَيْهُو ...يِببرعُكَا مُلِاعِكَا , [The Arab world and the balance of international powers], Al Khaleej, June 14, 2023, link.

<sup>162</sup> China Studies Unit, Wasata kamila 'am Shubh wasata? Hudud al-tadakhul al-sini fi al-sira' al-falastini al-'isra'ili wa afaquhu وما قطاسو عبش» مأ قلماك قطاسو عبش ما قلماك قطاسو الله عن يعمل المنظمة والمستقط المناطقة والمستقطة والمستقطة المناطقة والمستقطة والمستقطة والمستقطة المناطقة والمستقطة والمستقط

Although the EPC report acknowledged China's past mediation experiences and its positive relations with both sides as possible advantages, it also highlighted the numerous obstacles that Beijing faces, along with its diplomatic limitations. Specifically, the authors noted that China lacks the ability to offer Israel significant enough incentives for it to reduce its reliance on the United States and dismantle its settlements in the West Bank. Additionally, the fragmented nature of the Palestinian leadership complicates any mediation effort. Therefore, the authors concluded that China's offer of mediation seemed more aimed at "building its image as a responsible great power and to challenge American influence, rather than creating realistic solutions to the Palestinian-Israeli conflict." It is against this background Hamas attacked Israel on October 7, 2023.

### After October 7: A Useful Partner, Maybe

Following the outbreak of war in and around the Gaza Strip, Emirati commentators have been impressed by the official declarations issued by the Chinese government and its representatives aimed at finding a solution to the Palestinian issue. For example, Waleed Uthman in an article for Al Khaleej, lauded Chinese diplomatic efforts and described Beijing's position as "commendable, efficient and neutral." Similarly, Nasser Zaidan, in his opinion piece, referred to Chinese diplomacy in the Middle East as "pragmatic and flexible," and keen to "avoid conflict" in order to keep "good and constructive relationship with everyone.

Western actions, often criticized as stemming from a racist and colonial mindset, have undoubtedly contributed to enhancing the favorable perceptions of Chinese efforts in the eyes of Emirati commentators. Indeed, as Jameel Matar highlighted in Al Khaleej, "both Russia and China have become very popular among Arab and Muslim populations" while the perceived behavior of the West is deemed "shameful." 1666

Interestingly, these juxtapositions have occasionally prompted comparisons to the issue of Taiwan. For example, Walid Uthman remarked that "the United States defends [in Taiwan] those same rights that they deny in other regions, especially in our region." This addition of a geopolitical layer to critiques of Western double standards was often featured in articles reporting on statements made by Chinese President Xi Jinping and Arab leaders.

When covering the BRICS extraordinary virtual summit on the Palestinian-Israeli issue, the Emirati press expressed hope that this format could help find a solution. They showed significant interest in Xi Jinping's speech advocating for a "global, just and last" solution to the Palestinian cause, as well as Chinese Foreign Minister Wang Yi's statement affirming solidarity with Arabs in "working to bring back peace" and "alleviate the humanitarian crisis."

However, some Emirati commentators underscored the urgency of turning words into action, with China not exempt from such criticism. Nasser Zaidan claimed that "Chinese pragmatism when dealing with pressing regional issues is not welcomed by several states in the region." In particular, many governments are looking forward to "more active support from Beijing for the cause of the Palestinian people" to achieve an immediate ceasefire in Gaza and "begin the political process" to find long-lasting stability. 169

Kamal Bilhadi criticized China's (and Russia's) track record, writing that "when we examine the history of the crises occurring in our Arab region, most notably the Palestinian issue, we find that the positions of Russia and China, two great powers, do not affect the international political scene in a way that prevents harm to the Arabs." He further argued that nothing has been accomplished so far because "they do not go beyond condemnation, calls for calm, and discussions about diplomatic efforts, and these are all 'cold' positions in a very hot conflict."

### **Conclusion**

The China-brokered Saudi-Iranian rapprochement sparked discussions in the UAE on the broader implications of Beijing's role in the region. The overarching narrative found in the Emirati press is one of cautious optimism mixed with a clear-eyed recognition of the need for substantive action.

While some viewed China's diplomatic engagement positively, noting its potential to act as a mediator in conflicts such as the Israeli-Palestinian issue, others cautioned against naivety. There is a rather clear awareness about the limits of Chinese actions, and this has not changed after the Hamas-led attack on Israel and the ensuing war in Gaza.

In general, the discourse in Emirati media reflects a sophisticated understanding of the shifting landscape of Middle Eastern geopolitics, recognizing both the opportunities and challenges posed by new diplomatic alignments. As the UAE and its GCC partners navigate these turbulent waters, the emphasis on strategic diversification, cautious engagement with global powers, and a clear call for action over rhetoric, outlines a clear path forward in pursuit of regional stability and prosperity.

<sup>163</sup> Ibid.

<sup>164</sup> Waleed Uthman, Walaw fi al-Sin... يوصلا يف ولو... [Even in China...], Al Khaleej, November 21, 2024, <u>link</u>.

Dust on Chinese dress], *Al Khaleej,* January 22, 2024, <u>link</u>. إينهِص0ا ببوشل علع رابغ (Dust on Chinese dress), *Al Khaleej,* January 22, 2024, <u>link</u>.

<sup>166</sup> Jameel Matar, āb'ad 'addaton li-l-ḥarbi ḍid Filasṭīn أني طس لف دض برحل قدع داعب [Several dimensions of the war against Palestine], *Al Khaleej*, November 30, 2023, link.

The need for a global system], *Al Khaleej*, January 16, 2024, <u>link</u>. يمهلاع ماظن علا فتجاحلا <sup>167</sup> Waleed Uthman, al-ḥāǧatu ʾīlá niẓāmi 'aālamī عِمهاع ماظن علا فتجاحلا

ا العالى الداع ل حلى المسلك يلود رمنتومل وعدي ن يوصل اسويئز Rā'is al-Şīn iad'u li-mu'tamar dawlī li-l-salām liḥalli 'aādil li-l-qaḍiyati al-Filasṭīniyati الما المسلك يلود رمنتومل وعدي ن يوصل اسويئز [The President of China calls for an international peace conference for a just solution to the Palestinian issue], Al Khaleej, November 21, 2023, link; لقام الما الما الما الما الما الما على الما على

<sup>&</sup>lt;sup>169</sup> Zaidan, "Dust on Chinese dress."

<sup>&</sup>lt;sup>170</sup> Kamal Bilhadi , China wa Rusiya wa Qadiyat Filistin ن ايطس ك توضق ايسورو ن [China and Russia and the Palestinian issue], Al Khaleej, November 12, 2023, link.

## CONCLUSION

The intricate dynamics of Sino-Gulf relations, elucidated through the media narratives of Iran, Iraq, Israel, Saudi Arabia, the UAE and China, paint a multifaceted picture of evolving strategic, economic, and geopolitical interests. This conclusion aims to further dissect these interactions, offering a detailed analysis of each country's perspective alongside China's ambitions and strategies in the Gulf. By doing so, it seeks to provide a comprehensive understanding of the shifting contours of regional power dynamics and diplomacy.

China perceives the Gulf region as pivotal to its global strategy. Its strategic location and oil wealth make the Gulf an indispensable partner in realizing Beijing's geopolitical and geoeconomic objectives. Chinese state media and government narratives emphasized peace, cooperation, and mutual economic benefits, projecting China as a benign alternative to the more interventionist approaches historically associated with Western powers. China's role in brokering the Saudi-Iranian rapprochement is portrayed as a testament to its constructive role in global affairs. However, the Hamasled attack against Israel has somewhat tempered Chinese commentators' celebratory and optimistic assessments of Beijing's influence and the future of regional politics as they acknowledge that this event will have dramatic and longlasting implications for regional politics, especially with regard to Israeli-Arab ties. Moreover, they are likely aware of the extremely negative perception of China within Israel.

Regarding Iranian media, they continue to reflect on their country's strategic dependence on and wariness toward China. While Beijing is viewed as an essential economic lifeline, particularly amidst Western sanctions, there remains an underlying concern regarding the depth of this partnership. Iran's narratives oscillate between appreciating Chinese support and fearing marginalization as China strengthens its ties with Arab Gulf states. This ambivalence underscores Iran's precarious position in both the regional and global order, as it seeks to balance its strategic autonomy with its need to engage with powerful allies like China.

In Iraq, the relationship with China continues to revolve around economic development, notably through the "oil-for-reconstruction" agreement established in 2019. However, Iraqi narratives also allude to frustrations over the perceived limitations of this partnership, especially regarding its impact on domestic politics and governance. These discussions suggest a desire for a more empowering relationship with China that can contribute to Iraq's long-term stability and development, extending beyond mere immediate economic benefits.

Initially, Israel viewed its engagement with China pragmatically, prioritizing economic and technological cooperation. However, the narrative underwent a significant shift following China's perceived pro-Palestine neutrality in the context of the Hamas-led attack on Israel and the subsequent Israeli invasion of the Gaza Strip. This led to a drastic reassessment of the strategic wisdom of further deepening ties with Beijing. This shift underscores the paramount importance of security

concerns in Israel's foreign policy and the limits of economic engagement in the absence of aligned security interests. This development also does not bode well for the future of Sino-Israeli relations.

When it comes to examining the media narrative from Saudi Arabia and the UAE, two critical regional players, there is a strategic shift toward China. The narratives surrounding this pivot, driven by the goals of economic diversification and greater autonomy in foreign policy, highlight the benefits of engaging with China, such as infrastructure development, technology transfer, and increased investment. Of particular note is the Saudi-Iranian rapprochement, facilitated by China, which is celebrated as a diplomatic victory and a step toward a more balanced and multipolar regional order. Despite recognizing the limits of Chinese diplomacy regarding support for Palestine, both countries seem content with China's current actions, thereby providing a solid foundation for further developing their relations with Beijing.

Integrating China's perspective with those of the regional powers that we have considered paints a complex picture of a region navigating the intricacies of a new era in international relations. The Gulf states are actively pursuing engagement with China to diversify their economic and strategic partnerships, driven by both opportunity and necessity. China, for its part, seeks to solidify its role as a key global player, offering, despite its limits, an alternative model of international engagement based on economic cooperation and non-interference.

However, the media narratives also reveal underlying tensions and challenges. Security concerns, geopolitical rivalries, and the inherent limitations of economic partnerships in addressing deeper political and strategic issues are recurrent themes. As China deepens its involvement in the Gulf and the Middle East, striking a balance between economic interests and geopolitical realities will become increasingly delicate, demanding nuanced diplomacy and strategic foresight.

In conclusion, the evolving Sino-Gulf relationship, characterized by a blend of cautious optimism and strategic hedging, reflects broader shifts toward a multipolar world order. The interplay between regional ambitions and China's global strategies will continue to shape the geopolitical dynamics of the Middle East, with implications for regional stability, economic development, and international diplomacy. A comprehensive understanding of these dynamics, through the prism of media narratives and beyond, is imperative for policymakers, scholars, and observers seeking to navigate the complexities of contemporary international relations.

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